



# MN Wetland Professional Certification Program Introduction Class- Day 3



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## Quiz

- 1) Which of the following key characteristics are related to wetland hydrology?
- a) Depth and source of saturation/inundation
  - b) Frequency and source of saturation/inundation
  - c) Frequency and duration of saturation/inundation
  - d) Vegetation adapted to live in saturated soil conditions and hydric soils

- 2) Describe what the following hydrology indicators look like:
- Drift Deposits: Debris deposited or entangled to objects
  - Water-Stained Leaves: Dead leaves turned greyish or black due to inundation for long periods.
  - Saturation: Visual Observation of water glistening on soil associated with water table
  - Geomorphic Position: Concave landscape positions, drainage ways, floodplains, toeslope
  - Sediment Deposits: Sediment remaining after ponding or flooding

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## Quiz

- 3) Which of the following meets the technical standard for hydrology?
- a) Saturation to the surface observed during the growing season in a normal year.
  - b) Observation of two primary hydrology indicators.
  - c) Water table within 12 inches of the surface for at least 14 consecutive days during the growing season in a normal year.
  - d) Water table observed in an open bore hole.

- 4) Which of the following soil textures could use the "S" hydric soil group indicators?
- a) Sandy clay loam
  - b) Loamy fine sand
  - c) Loam
  - d) Fine sandy loam

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Quiz

- 5) For the following description of a soil layer, what is the value of the matrix?  
 0–10" 10YR 3/2 with 2% 7.5YR 4/6 concentrations
- a) 6
  - b) 4
  - c) 3
  - d) 10

- 6) Which of the following is true regarding hydric soil indicators?
- a) The final version is located in the regional supplements
  - b) Their applicability varies by region
  - c) They all require the presence of iron in the soil
  - d) They can all be assessed within 2 feet of the soil surface

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- 7) Circle the three processes that normally occur in a soil when it is saturated for an extended period?
- a) It becomes aerobic
  - b) It becomes anaerobic
  - c) Iron becomes reduced
  - d) It becomes a wetland
  - e) Organic matter accumulates

8) The hydric soil indicators A, F, and S are used for what soil types. Use the table below.

Indicator	Soils
A	All Soils
F	Loamy and clay Soils
S	Stony Soils (sand, loamy fine sand)

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- 9) Which of the following is not used in identifying Hydric Soil Indicators:
- a) Land Resource Region
  - b) Soil textures
  - c) Soil colors
  - d) Flood frequency >25%

- 10) When assessing wetland hydrology for a wetland delineation on cropland utilizing aerial imagery, what does the term "normal years" refer to?
- a) Years when the area being evaluated was in normal crop production.
  - b) Years when crop production was unaffected by wetland hydrology.
  - c) Years when antecedent precipitation conditions were normal.
  - d) Years when both antecedent precipitation and crop production were normal.

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## Basic Agenda

### Monday

- 3 Parameters, Delineation Methods, Wetland Function & Classification Systems, Hydrology Indicators, Critical Definitions, Data Sheet Field Exercise

### Tuesday

- Quiz 1, Antecedent Precipitation, Offsite Resources and Hydrology Methods, Soil Concepts, Hydric Soil Indicators, Web Soil Survey, Soil Texture Lab, Soil profile description field exercise

### Wednesday

- Quiz 2, Intro to Regulatory Programs, WCA Basic Decision Types, LGU Duties, Technical Evaluation Panel, WCA Application Procedures, Wetland Vegetation, Vegetation Field Plots Exercise

### Thursday

- Quiz 3, Small Group delineation Field Exercise, Submitting Delineations, Replacement Plans, Wetland Banks, Monitoring

### Friday

- WCA Enforcement, Altered Hydrology and Wetland Restoration, Functional Assessments Methods, Course Summary & Summary Quiz
- MWPCP Professional Exams

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## Wetland Regulatory/Compliance Programs in Minnesota



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## Regulations in MN

- [Wetland Regulations in MN](#)

The page contains information about wetland regulatory programs in Minnesota, including links to various resources and a list of programs.

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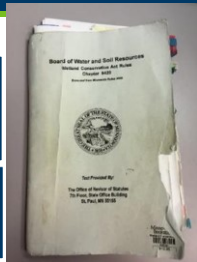


# WETLAND CONSERVATION ACT (WCA)

State Law passed in 1991

MN Statute 103G and parts of 103A,B,E,F

MN Rule Chapter 8420



<https://bwsr.state.mn.us/wetlands-regulation-minnesota>

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## Wetland Conservation Act

- **Regulates:** draining, filling, some excavation
- **Administered by:** Local Government Units, SWCDs, Watershed Districts
- **Oversight by:** MN Board of Water and Soil Resources
- **Authorities:** M.S. 103A, 103B, 103G; M.R. Chapter 8420
- **Jurisdictional boundary:** 1987 Corps of Engineers Wetland Delineation Manual and Regional Supplements
- **Review standards:** Avoid, minimize, replace (sequencing)
- **Enforcement:** DNR Conservation Officers; cease & desist, restoration orders
- **Application:** Joint Application Form for Activities Affecting Water Resources in Minnesota



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## PURPOSE

No Net Loss

8420.0100 subp 1A

Increase quantity, quality, diversity

8420.0100 subp 1B

Avoid impacts

8420.0100 subp 1C

Replace

8420.0100 subp 1D

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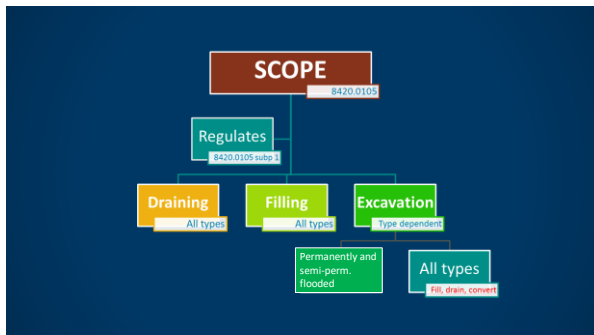
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Is this regulated under WCA?



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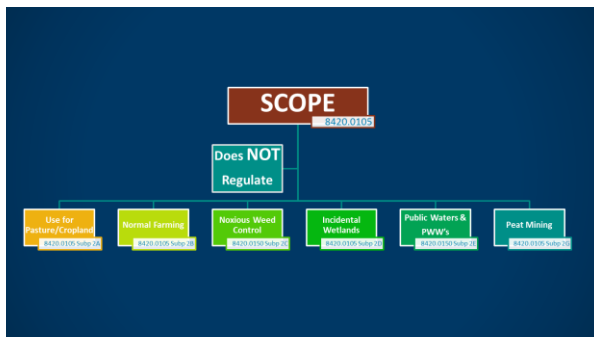
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### Incidental Wetlands

- Wetlands created in naturally non-wetland areas not on purpose.



Temporary puddles



Stormwater ponds



Sewage treatment wetlands



Roadside ditch in upland



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### WCA Authority on Tribal Lands?

- Tribes have special legal status as sovereign nations
- Tribal lands are composed of Trust lands, allotted trust lands, fee lands
- Many tribes have enacted their own environmental regulations
- Federal regulatory environmental laws apply on Tribal Lands



- WCA does not have jurisdiction on Trust lands
- Fee lands are held by an owner (tribal member or not)
- Authority of state environmental laws on tribal land is limited to fee lands held by a non-tribal owner

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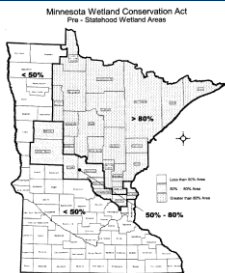
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### Pre-Statehood Areas



Different regulations apply depending on whether you are in a <50% area, 50 – 80% area, or >80% area.

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### Bank Service Areas (BSA)

- Geographic area in which replacement wetlands, including banking credits, can provide replacement for wetland impacts
- Used in wetland mitigation siting
- BSAs are established by BWSR

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### Applications and Decisions

- In general, applicants demonstrate through their application submittal that they are compliant with WCA.
- An LGU's decision to approve, deny or approve with conditions is saying if the project complies with WCA or not.
- An LGU can take the WCA decision process and fold it into a permit that they issue for a project. This is optional, but common among watershed districts and counties that issue permits for various other things.
- In general, LGUs can have more restrictive local requirements, but not less restrictive requirements.

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### WCA Decision Types and Application Requirements

Decision Type	Application Requirement
Wetland Boundary/Type	Application required
Exemption or No-Loss Provision	Application not required (unless LGU has more restrictive local requirement)
Replacement Plan	Application required
Banking Plan	Application required

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Public Waters Work Permit Program (PWPP)

Overview

BOARD OF WATER AND SOIL RESOURCES

Minnesota Wetland Professional Certification Program

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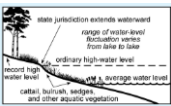
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### Public Waters Permit Program

- **Regulates:** changes to "course, current or cross-section"
- **Administered by:** DNR – Area Hydrologists
- **Authorities:** M.S. 103G; M.R. Chapter 6115
- **Jurisdictional boundary:** "Ordinary High Water Level"
- **Review standards:** Public interest; reasonable/practical, Riparian rights, Availability of feasible & prudent alternatives, Compensatory mitigation
- **Appeals:** Contested case hearing
- **Enforcement:** DNR Conservation Officers; cease & desist, restoration orders
- **Application:** on-line via "MPARS"

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### Purpose

To conserve and utilize the water resources of the state in the best interest of its people.



Sylvan Lake, Cass County  
Photo Credit: Ben Meyer

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### What is a Public Water?

Waters that are (paraphrased and shortened from statute):

- Assigned a shoreland management classification; navigable waters; lakes; for a designated mgmt. purpose (trout and game lakes); designated as scientific and natural areas; located within and totally surrounded by publicly owned lands; state or federal govt. holds title to any of the beds or shores, with publicly-owned and controlled access; natural and altered watercourses with a total drainage area greater than two square miles; trout streams; and public waters wetlands.



[https://www.dnr.state.mn.us/waters/watermgmt\\_section/pwi/maps.html](https://www.dnr.state.mn.us/waters/watermgmt_section/pwi/maps.html)

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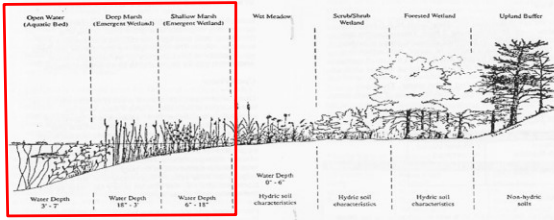
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### What is a Public Water Wetland?

- All types 3, 4, and 5 wetlands that are ten or more acres in size in unincorporated areas or 2.5 or more acres in incorporated areas.



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### Watercourses and Wetlands



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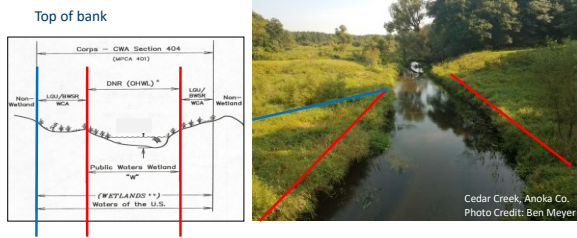
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## Public Watercourses



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## Delineation of Public Waters/Public Waters Wetlands

- PWWP does not use the same criteria and delineation methods as WCA (or any other programs we will discuss in this class).
- Uses the **Ordinary High Water Level (OHWL)** to define boundaries.
- OHWL is an elevation delineating the highest water level that has been maintained for a sufficient period of time to leave evidence upon the landscape, commonly the point where the natural vegetation changes from predominantly aquatic to predominantly terrestrial.

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## OHWL vs Wetland Boundary

- **Wetlands** are transitional lands between *terrestrial* (living/growing on/in land/soil) and *aquatic* systems (living/growing on/in water). Wetland boundary is upper limit of hydric soils, wetland hydrology and hydrophytic vegetation.
- **Public waters** includes wetlands, but their boundaries are the upper limit of where high water has left evidence on the landscape, often this is the point where there is predominantly aquatic vegetation.



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### OHWL vs Wetland Boundary

	Wetland Delineation	OHWL
Boundary Type	Line representing change from where all 3 parameters are present to where one or more parameters is absent.	Elevation representing where high water has left evidence on the landscape.
Key Factors	Hydrophytic vegetation, hydric soils and wetland hydrology	Evidence on landscape
Determination	Applicants/consultants make determination, regulatory agencies review and approve.	DNR makes determination

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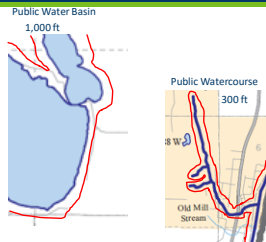
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### What is shoreland?

**DNR definition:**

- 1,000 ft from the OHWL of a public water basin or the shoreland area defined in local ordinance, which can be more restrictive
- 300 ft from the OHWL of a public watercourse or the shoreland area defined in local ordinance, which can be more restrictive



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### Standards (example)

**Filling Public Waters**

- **Standards** - Minimize encroachment, must be clean fill, must consider alternatives, must have erosion control, be consistent with floodplain/shoreland ordinance, etc.
- **Prohibitions** - in fish spawning areas, for veg control, to construct roadways (except public roads under certain circumstances), for disposal of materials, etc.



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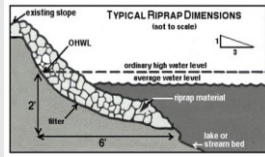
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## PW and applications

- No Permit Required – sand beach blankets (under certain conditions), riprap, in a watercourse with 5 sq. mile or less drainage area (under certain conditions), etc.
- Check with the LGU on WCA implications!



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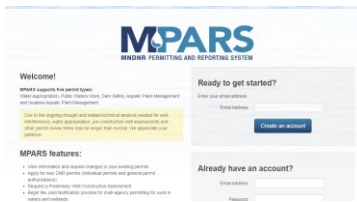
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## Permit Application Process

- Apply through Minnesota Permit Application Reporting System (MPARS), an online permit system.
- DNR has schedule of application fees.
- Application is noticed to city, SWCD, watershed district, Corps and BWSR.



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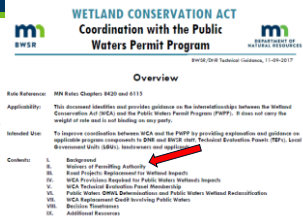
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## Waiving Jurisdiction between WCA and PWPP

- Jurisdiction between the two programs can be waived from one program to the other if a project impacts wetland areas both within and outside of public waters. But only for wetland areas, not watercourses or deepwater habitats (lakes).



Wetland\_WCA-WCA-DNR\_Prot\_Waters\_Permit\_Prog\_Coord\_Guidance

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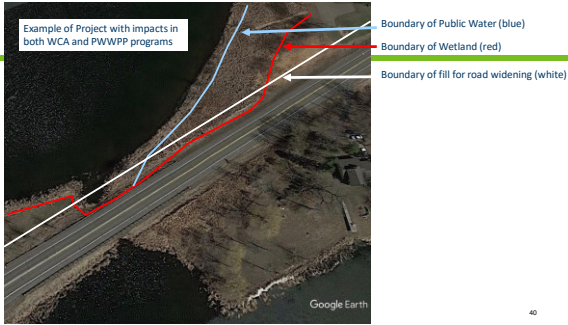
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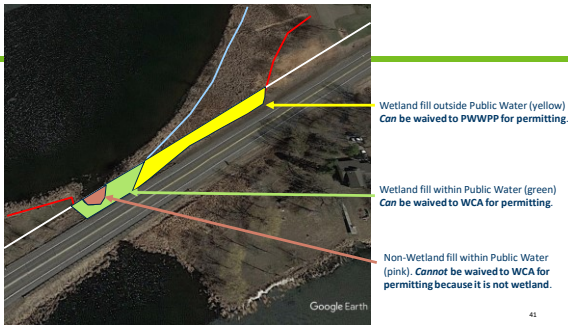
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Program Element	WCA	PW/WPP
Basis of Authority	Mn Rules Chapter 8420 and associated statutes	Mn Rules Chapter 6115 and associated statutes
Regulated Waters	Wetlands except incidental and wetland areas of Public Waters (unless waived)	Public Waters and Public Waters Wetlands (which includes deepwater habitats, streams and wetlands)
Jurisdictional Boundaries	Wetland Delineation per 87 Manual & Regional Supplements	OHWL
Regulated Actions	Fill, drain, excavate (semi-perm. Flooded areas)	Changes in course, current or cross-section
Program Administration	LGU implementation, BWSR oversight, DNR enforcement	DNR implementation
Type of Approvals	WCA decisions	Permit authorizations
Applying for Approval	WCA application or request for decision	MNPARS online application

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Section 404 Clean Water Act (in MN)

Overview

mi BOARD OF WATER AND SOIL RESOURCES

ENVIRONMENTAL PROTECTION AGENCY

US Army Corps of Engineers

Minnesota Wetland Professional Certification Program

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### Corps Regulatory Program Administration

- National Program with regulatory authority delegated to 36 separate Districts.
- Each district develops their own tools and procedures to implement the Regulatory Program consistent with laws and national guidance.

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### St. Paul District field offices, general areas of responsibility and contact info. (on website)

- St. Paul District comprises the boundaries of Wisconsin and Minnesota
- District Office: St. Paul
- 8 field offices:
  - 4 in MN
  - 4 in WI

Regulatory Branch Project Management Teams

US Army Corps of Engineers St. Paul District

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## Corps Jurisdiction in MN

Authority	Waters Regulated (Geographic Jurisdiction)	Scope of Regulation (Regulated Activities)
Section 10 Rivers & Harbors Act	Navigable Waters	Work in, over or under a navigable water
Section 404 Clean Water Act	WOTUS (which includes navigable waters)	Discharges of dredged or fill material

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## Corps Jurisdiction in MN

- 1) Navigable - waters that are themselves jurisdictional Waters - ex. Mississippi River
  - a) Determined by our regulations, specifically Sections 9 and 10 of the Rivers and Harbors Act,
  - b) Determined by Federal Courts,
  - c) or meet the legal definition of navigable-in-fact.
- 2) Waters that are connected to navigable waters.
  - a) Tributary to a navigable water
  - b) Wetlands adjacent to the navigable water or a tributary of a navigable water.



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## Section 10 Geographic Jurisdiction

- Navigable waters are jurisdictional in themselves.
- They don't rely on a connection to other waters.
- There is a list on our website: <https://www.mvp.usace.army.mil/Missions/Regulatory/Additional-Information/>

NAVIGABLE WATERS OF THE UNITED STATES	NAVIGABLE WATERS OF THE UNITED STATES	NAVIGABLE WATERS OF THE UNITED STATES
<ul style="list-style-type: none"> <li>1. MISSISSIPPI RIVER</li> <li>2. MISSISSIPPI RIVER</li> <li>3. MISSISSIPPI RIVER</li> <li>4. MISSISSIPPI RIVER</li> <li>5. MISSISSIPPI RIVER</li> <li>6. MISSISSIPPI RIVER</li> <li>7. MISSISSIPPI RIVER</li> <li>8. MISSISSIPPI RIVER</li> <li>9. MISSISSIPPI RIVER</li> <li>10. MISSISSIPPI RIVER</li> <li>11. MISSISSIPPI RIVER</li> <li>12. MISSISSIPPI RIVER</li> <li>13. MISSISSIPPI RIVER</li> <li>14. MISSISSIPPI RIVER</li> <li>15. MISSISSIPPI RIVER</li> <li>16. MISSISSIPPI RIVER</li> <li>17. MISSISSIPPI RIVER</li> <li>18. MISSISSIPPI RIVER</li> <li>19. MISSISSIPPI RIVER</li> <li>20. MISSISSIPPI RIVER</li> <li>21. MISSISSIPPI RIVER</li> <li>22. MISSISSIPPI RIVER</li> <li>23. MISSISSIPPI RIVER</li> <li>24. MISSISSIPPI RIVER</li> <li>25. MISSISSIPPI RIVER</li> <li>26. MISSISSIPPI RIVER</li> <li>27. MISSISSIPPI RIVER</li> <li>28. MISSISSIPPI RIVER</li> <li>29. MISSISSIPPI RIVER</li> <li>30. MISSISSIPPI RIVER</li> <li>31. MISSISSIPPI RIVER</li> <li>32. MISSISSIPPI RIVER</li> <li>33. MISSISSIPPI RIVER</li> <li>34. MISSISSIPPI RIVER</li> <li>35. MISSISSIPPI RIVER</li> <li>36. MISSISSIPPI RIVER</li> <li>37. MISSISSIPPI RIVER</li> <li>38. MISSISSIPPI RIVER</li> <li>39. MISSISSIPPI RIVER</li> <li>40. MISSISSIPPI RIVER</li> <li>41. MISSISSIPPI RIVER</li> <li>42. MISSISSIPPI RIVER</li> <li>43. MISSISSIPPI RIVER</li> <li>44. MISSISSIPPI RIVER</li> <li>45. MISSISSIPPI RIVER</li> <li>46. MISSISSIPPI RIVER</li> <li>47. MISSISSIPPI RIVER</li> <li>48. MISSISSIPPI RIVER</li> <li>49. MISSISSIPPI RIVER</li> <li>50. MISSISSIPPI RIVER</li> </ul>	<ul style="list-style-type: none"> <li>1. MISSISSIPPI RIVER</li> <li>2. MISSISSIPPI RIVER</li> <li>3. MISSISSIPPI RIVER</li> <li>4. MISSISSIPPI RIVER</li> <li>5. MISSISSIPPI RIVER</li> <li>6. MISSISSIPPI RIVER</li> <li>7. MISSISSIPPI RIVER</li> <li>8. MISSISSIPPI RIVER</li> <li>9. MISSISSIPPI RIVER</li> <li>10. MISSISSIPPI RIVER</li> <li>11. MISSISSIPPI RIVER</li> <li>12. MISSISSIPPI RIVER</li> <li>13. MISSISSIPPI RIVER</li> <li>14. MISSISSIPPI RIVER</li> <li>15. MISSISSIPPI RIVER</li> <li>16. MISSISSIPPI RIVER</li> <li>17. MISSISSIPPI RIVER</li> <li>18. MISSISSIPPI RIVER</li> <li>19. MISSISSIPPI RIVER</li> <li>20. MISSISSIPPI RIVER</li> <li>21. MISSISSIPPI RIVER</li> <li>22. MISSISSIPPI RIVER</li> <li>23. MISSISSIPPI RIVER</li> <li>24. MISSISSIPPI RIVER</li> <li>25. MISSISSIPPI RIVER</li> <li>26. MISSISSIPPI RIVER</li> <li>27. MISSISSIPPI RIVER</li> <li>28. MISSISSIPPI RIVER</li> <li>29. MISSISSIPPI RIVER</li> <li>30. MISSISSIPPI RIVER</li> <li>31. MISSISSIPPI RIVER</li> <li>32. MISSISSIPPI RIVER</li> <li>33. MISSISSIPPI RIVER</li> <li>34. MISSISSIPPI RIVER</li> <li>35. MISSISSIPPI RIVER</li> <li>36. MISSISSIPPI RIVER</li> <li>37. MISSISSIPPI RIVER</li> <li>38. MISSISSIPPI RIVER</li> <li>39. MISSISSIPPI RIVER</li> <li>40. MISSISSIPPI RIVER</li> <li>41. MISSISSIPPI RIVER</li> <li>42. MISSISSIPPI RIVER</li> <li>43. MISSISSIPPI RIVER</li> <li>44. MISSISSIPPI RIVER</li> <li>45. MISSISSIPPI RIVER</li> <li>46. MISSISSIPPI RIVER</li> <li>47. MISSISSIPPI RIVER</li> <li>48. MISSISSIPPI RIVER</li> <li>49. MISSISSIPPI RIVER</li> <li>50. MISSISSIPPI RIVER</li> </ul>	<ul style="list-style-type: none"> <li>1. MISSISSIPPI RIVER</li> <li>2. MISSISSIPPI RIVER</li> <li>3. MISSISSIPPI RIVER</li> <li>4. MISSISSIPPI RIVER</li> <li>5. MISSISSIPPI RIVER</li> <li>6. MISSISSIPPI RIVER</li> <li>7. MISSISSIPPI RIVER</li> <li>8. MISSISSIPPI RIVER</li> <li>9. MISSISSIPPI RIVER</li> <li>10. MISSISSIPPI RIVER</li> <li>11. MISSISSIPPI RIVER</li> <li>12. MISSISSIPPI RIVER</li> <li>13. MISSISSIPPI RIVER</li> <li>14. MISSISSIPPI RIVER</li> <li>15. MISSISSIPPI RIVER</li> <li>16. MISSISSIPPI RIVER</li> <li>17. MISSISSIPPI RIVER</li> <li>18. MISSISSIPPI RIVER</li> <li>19. MISSISSIPPI RIVER</li> <li>20. MISSISSIPPI RIVER</li> <li>21. MISSISSIPPI RIVER</li> <li>22. MISSISSIPPI RIVER</li> <li>23. MISSISSIPPI RIVER</li> <li>24. MISSISSIPPI RIVER</li> <li>25. MISSISSIPPI RIVER</li> <li>26. MISSISSIPPI RIVER</li> <li>27. MISSISSIPPI RIVER</li> <li>28. MISSISSIPPI RIVER</li> <li>29. MISSISSIPPI RIVER</li> <li>30. MISSISSIPPI RIVER</li> <li>31. MISSISSIPPI RIVER</li> <li>32. MISSISSIPPI RIVER</li> <li>33. MISSISSIPPI RIVER</li> <li>34. MISSISSIPPI RIVER</li> <li>35. MISSISSIPPI RIVER</li> <li>36. MISSISSIPPI RIVER</li> <li>37. MISSISSIPPI RIVER</li> <li>38. MISSISSIPPI RIVER</li> <li>39. MISSISSIPPI RIVER</li> <li>40. MISSISSIPPI RIVER</li> <li>41. MISSISSIPPI RIVER</li> <li>42. MISSISSIPPI RIVER</li> <li>43. MISSISSIPPI RIVER</li> <li>44. MISSISSIPPI RIVER</li> <li>45. MISSISSIPPI RIVER</li> <li>46. MISSISSIPPI RIVER</li> <li>47. MISSISSIPPI RIVER</li> <li>48. MISSISSIPPI RIVER</li> <li>49. MISSISSIPPI RIVER</li> <li>50. MISSISSIPPI RIVER</li> </ul>

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### Section 404 Geographic Jurisdiction

- Geographic Jurisdiction of Section 404 of the CWA are waters that meet the definition of a Water of the United States (WOTUS).
- The rulemaking process determines WOTUS.
- The definition of WOTUS changes with supreme court decisions and changes to the final rule.



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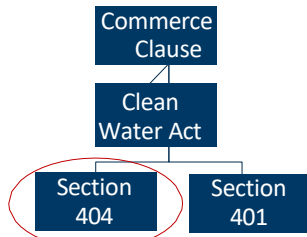
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### Section 404 of the Clean Water Act



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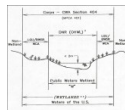
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### Section 404 Clean Water Act

- **Regulates:** Discharges of dredged or fill material into waters of the US including wetlands and below the ordinary high water mark of rivers, streams and lakes
- **Administered by:** U.S. Army Corps of Engineers – St. Paul District
- **Authorities:** 33 U.S.C. §1251; 33 CFR Parts 320-332; 40 CFR Part 230
- **Delineating Aquatic Resources:** 1987 Corps of Engineers Wetland Delineation Manual with appropriate Regional Supplement(s), Regulatory Guidance Letter 05-05 for Ordinary High Water Mark."
- **Jurisdictional boundary:** Waters of the United States as defined under current final rule
- **Review Standards:** Sequencing, public interest, adequate compensatory mitigation, guidelines compliance
- **Appeals:** COE administrative appeal
- **Enforcement:** COE and USEPA; administrative orders
- **Application:** Joint Application Form for Activities Affecting Water Resources in Minnesota



**US Army Corps of Engineers**



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### 404 Jurisdiction Trigger

Two Fold

1. Must have geographic jurisdiction.
2. Must have a "discharge" of dredged or fill material into WOTUS.



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### Discharge of Dredged Material

- **Discharge of Dredged Material:** is defined as any addition of dredged material into, including the redeposit of dredged material within, the WOTUS.



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### Discharge of Fill Material

- **Discharge of Fill Material:** addition of any material into WOTUS that has the effect of replacing any portion of a water body with dry land or changing the bottom elevation of a water body.



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**Section 404 - Permitting**

<ul style="list-style-type: none"> <li>• <b>General Permit (GP)</b> – for categories of activities where regulated activities have minimal impacts. Can be issued on a <u>nationwide</u>, <u>regional</u> or <u>state</u> basis.</li> <li>• We have Nationwide permits and Regional General permits.</li> <li>• Review goal: 60 days</li> <li>• ~97% of permit activities authorized by General Permits.</li> </ul>	<ul style="list-style-type: none"> <li>• <b>Individual Permit (IP)</b> - for regulated activities with more than minimal, and potentially significant effects.</li> <li>• Does not have categories.</li> <li>• Longer review time.</li> <li>• Review goal: 150 days</li> </ul>
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**Section 404 - Permitting**

<ul style="list-style-type: none"> <li>• <b>General Permit (GP)</b> – for categories of activities where regulated activities have minimal impacts. Can be issued on a <u>nationwide</u>, <u>regional</u> or <u>state</u> basis.</li> <li>• We have Nationwide permits and Regional General permits.</li> <li>• Review goal: 60 days</li> <li>• ~97% of permit activities authorized by General Permits.</li> </ul>	<ul style="list-style-type: none"> <li>• <b>Individual Permit (IP)</b> - for regulated activities with more than minimal, and potentially significant effects.</li> <li>• Does not have categories.</li> <li>• Longer review time.</li> <li>• Review goal: 120 days</li> </ul>
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**Nationwide Permits (NWP)**

- Each Corps District has the discretion adopt some or all NWPs for use in their district
- In general, cannot exceed 1/2 acre or 300 linear feet of impact

**2026 Nationwide Permits available for use in Minnesota and Wisconsin**

[Collapse All](#) [Expand All](#)

- ⊞ Nationwide Permit Regional Conditions, General Conditions and Definitions
- ⊞ 1. Aids to navigation
- ⊞ 2. Structures in artificial canals
- ⊞ 3. Maintenance
- ⊞ 4. Fish and wildlife harvesting, enhancement and attraction devices and activities
- ⊞ 5. Scientific measurement devices
- ⊞ 6. Survey activities
- ⊞ 7. Outfall structures and associated intake structures
- ⊞ 8. Structures in floating and anchorage areas
- ⊞ 10. Mooring buoys
- ⊞ 11. Temporary recreational structures
- ⊞ 13. Bank stabilization

<https://www.mvp.usace.army.mil/missions/regulatory/nwp/>

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### Regional General Permits (RGPs)

#### Regional General Permits available for use in Minnesota and Wisconsin

[Collapse All](#) [Expand All](#)

- ▣ Bank Stabilization and Habitat Improvement
- ▣ Beach Creation and Nourishment
- ▣ Beach Raking
- ▣ Minor Discharges
  - ▣ Piers and docks
  - ▣ Transportation
  - ▣ Utility
- ▣ Wildlife Ponds

<https://www.mvp.usace.army.mil/missions/regulatory/rgp/>

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### General Permit Application (PCN) and process

- Submit complete Preconstruction Notification (PCN) if required to [usace\\_requests\\_mn@usace.army.mil](mailto:usace_requests_mn@usace.army.mil) with county name in the subject line of the email (e.g. Washington County).
- Corps sends acknowledgment email with assigned project number and Corps contact.
- Corps notifies applicant within 30 days if PCN incomplete.
- On average, general permit verifications are made within +/- 60 days



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### Individual permit process

- Submit complete application to [usace\\_requests\\_mn@usace.army.mil](mailto:usace_requests_mn@usace.army.mil) with county name in the subject line of the email (e.g. Washington County).
- Corps sends acknowledgment email with assigned project number and Corps contact.
- Corps issues 15-30 day public notice within 15 days of receiving a complete application
- Includes a public notice, public interest review, environmental documentation, a Section 404(b)(1) Guidelines compliance analysis
- Goal of the Corps is to process individual permit decisions within +/- 120 days



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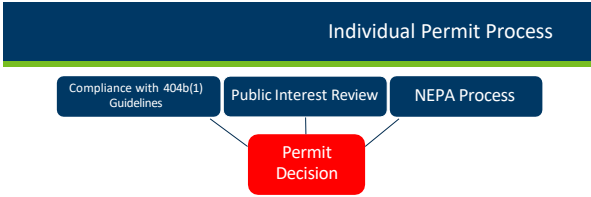
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### Individual Permit Process

Decision Element	Type	Critical Elements
Public Interest Review	Substantive criteria for making a decision.	Project need, practicable alternatives and extent/permanence of effects.
404b(1) Guidelines	Substantive criteria for making a decision.	Practicable alternatives, minimization of potential harms, significant degradation to aquatic system, Federal mitigation rule. Must be LEDPA
NEPA	Procedural requirement, public disclosure and factors that must be considered in decision making.	EIS/EA, consultation with other agencies, consideration of effects on the human environment, alternatives, mitigation.

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### Other Important Considerations in MN

- **Section 7 of Endangered Species Act (ESA)** Corps must consult with U.S. Fish and Wildlife Service regarding effects on federally-threatened and endangered species by proposed permit actions.
- **Section 106 of National Historic Preservation Act (NHPA)** Corps must consider effects of regulated activities on historic properties, which includes sites listed on or eligible for listing on the National Register of Historic Places (NRHP). Consultation with State Historic Preservation Office (SHPO), Tribal Preservation Office (THPO) and other consulting parties depending on resource proposed to be impacted.

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WCA and Corps Comparison

Program Element	WCA	Corps Regulatory
Basis of Authority	State statutes and rule (Mn Rules Chapter 8420)	Section 404 of Clean Water Act (CWA) and Section 10 of Rivers and Harbors Act (RHA)
Regulated Waters	Wetlands except incidental and wetland areas of Public Waters (unless waived)	Navigable Waters and Waters of the U.S. (WOTUS)
Regulated Actions	Fill, drain, excavate (semi-perm. Flooded areas)	Discharges of dredged or fill material (404 CWA) Work in, over, or under navigable waters (Section 10 RHA)
Program Administration	LGU implementation, BWSR oversight, DNR enforcement	Corps Districts implement, EPA oversight on 404
Type of Approvals	WCA decisions	Permit authorizations via IPs, GPs, NWP
Applying for Approval	WCA application or request for decision	Pre-Construction Notification (PCN) for GPs/NWPs, Application for IP
Mitigation for Impacts	Replacement	Compensatory Mitigation

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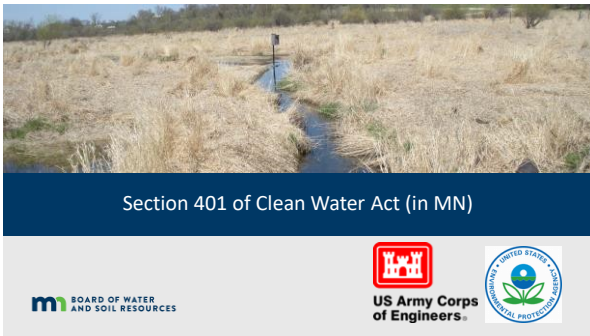
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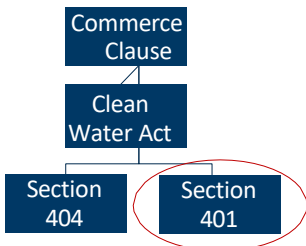
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Section 401 of the Clean Water Act



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### 401 Review Trigger




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### Section 401 Program Basics

- Federal agencies may not issue a permit unless a certification that the discharge complies with water quality requirements or waives certification.
- Minnesota Pollution Control Agency (MPCA) is responsible for adopting state water quality standards and issuing Section 401 certifications outside of the exterior boundaries of Federally Recognized Indian reservations.
- On tribal lands where the Tribe is not authorized to issue water quality certification, EPA is the certifying authority.

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### Program Administration

- All General Permits (GPs) in MN have various levels of certifications, denials or special conditions depending on the location of the project and general permit.
- Individual Permits (IP's) and GPs without certification require an individual certification.

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## Outstanding Resource Values Waters (ORVWs)

### Two Types of ORVWs:

- **Restricted** – activities are restricted as necessary to preserve the existing water quality and to maintain and protect the exceptional characteristics.
- **Prohibited** - prohibits activities that result in a net increase in loading or other causes of degradation.

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## WCA, Corps, and 401 Comparison

Program Element	WCA	Corps Regulatory Program	401
Basis of Authority	State statutes and rule (Mn Rules Chapter 8420)	Section 404 of Clean Water Act and Section 10 of Rivers and Harbors Act	Section 401 of Clean Water Act
Regulated Waters	Wetlands except incidental and wetland areas of Public Waters (unless waived)	Waters of the U.S. (WOTUS)	Waters of the U.S. (WOTUS)
Regulated Actions	Fill, drain, excavate (semi-perm. Flooded areas)	Discharges of dredged or fill material	Federally permitted or licensed activities that may result in a discharge into WOTUS
Program Administration	LGU implementation, BWSR oversight, DNR enforcement	Corps Districts implement, EPA oversight	MPCA, EPA and Authorized Tribes implement
Type of Approvals	WCA decisions	Permit authorizations via IPs, GPs, NWP	Water Quality Certifications
Applying for Approval	WCA application or request for decision	Pre-Construction Notification (PCN) for GPs/NWPs, Application for IP	Request Pre-filing meeting 30 days in advance of request for certification, Anti-degradation assessment form.
Mitigation for Impacts	Replacement	Compensatory Mitigation	Mitigation

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### Food Security Act (Wetland Conservation Provisions)




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Program Basics

- The U.S. Dept of Agriculture (USDA) via the 1985 Food Security Act provides benefits (loans, assistance payments, insurance premium subsidies, etc.) to producers of agricultural crop commodities. Typically referred to as the "Farm Program".
- The program is modified and re-authorized periodically by congress. This is typically referred to as the "Farm Bill".

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Agency Roles (related to wetland conservation provisions)

- **Natural Resource Conservation Service (NRCS):**
  - Makes technical determinations by assigning labels to farm fields that are significant in determining compliance with wetland conservation provisions.
  - Provides technical assistance to producers to assist in wetland conservation compliance.
- **Farm Service Agency (FSA):**
  - determines whether production/planting occurred on converted wetland and if producer is in compliance with wetland conservation provisions.

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Wetland Conservation Provisions of Food Security Act

Producers must complete form AD-1026 certifying they will not:

- Plant or produce an agricultural commodity on a converted wetland; or
- Convert a wetland with the intent to make production of an agricultural commodity possible.

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## How Does NRCS Evaluate Compliance?

Primarily through Certified Wetland Determination (CWD).

Involves identifying wetlands and then assigning a label that has implications for compliance. For example, if producer drains a wetland for crop production, that would result in a label change that could result in producer being ineligible.

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## How Does NRCS Evaluate Compliance?

- For 404 purposes, a PC (Prior Converted Cropland) determination that impacts Corps jurisdiction.
- Corps does not have jurisdiction over PC areas unless there is a change in use.
- All other determinations, do not necessarily impact Corps jurisdiction including PC/NW.



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## WCA, Corps, and FSA Comparison

Program Element	WCA	404	Wetland Conservation Provisions of Food Security Act
Basis of Authority	State statutes and rule (Mn Rules Chapter 8420)	Clean Water Act	Food Security Act
"Regulated" Waters	Wetlands except incidental and wetland areas of Public Waters (unless waived)	Waters of the U.S. (WOTUS)	All wetlands
"Regulated" Actions	Fill, drain, excavate (semi-perm. Flooded areas)	Discharges of dredged or fill material	Draining, dredging, filling, leveling, or otherwise manipulating to make crop production possible.
Program Administration	LGU implementation, BWSR oversight, DNR enforcement	Corps Districts implement, EPA oversight	Farm Service Agency, technical determinations by NRCS
Type of Approvals	WCA decisions	Permit authorizations via JPs, GPs, NWPs	Eligible to receive benefits
Applying for Approval	WCA application or request for decision	PCN	Form 1026
Mitigation for Impacts	Replacement	Compensatory Mitigation	Mitigation

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### How many jurisdictions?



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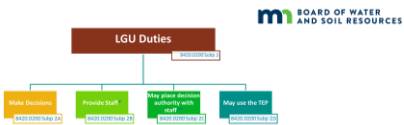
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### WCA Local Government Duties

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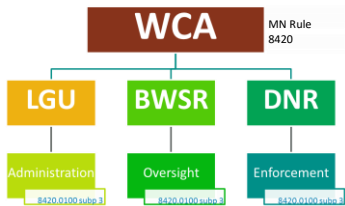
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### WCA



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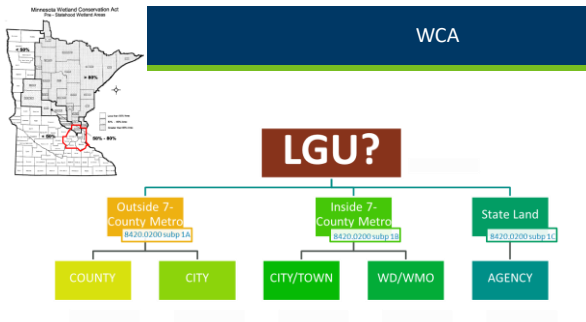
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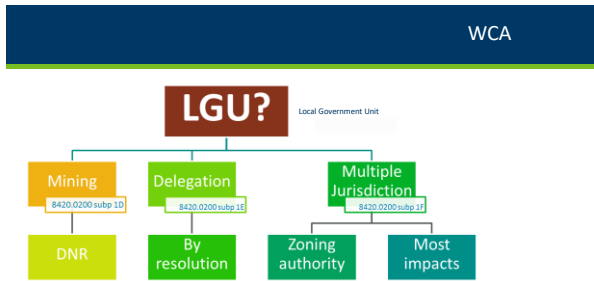
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**Who is the LGU?**

- LGU's can delegate some or all of their authority to another entity provided that both parties pass resolutions (see BWSR website for example resolutions).
- If project overlaps LGU jurisdiction, then the LGU is:
  - One with zoning authority over the project
  - If both have zoning authority, then the one in which the most impact occur.
  - Both LGUs can maintain separate jurisdiction if agreed upon.
- BWSR may coordinate project review to ensure consistency

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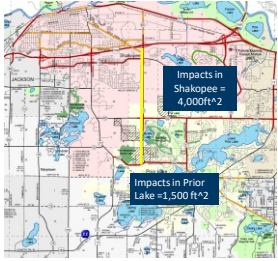
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### Example



Scenario 1 – Shakopee delegates duties to PL but is still noticed and comments. Prior Lake responsible for LGU duties.

Scenario 2 – Per rule (most impact) Shakopee reviews entire application and is responsible for LGU duties

Scenario 3 – Cities agree that both review and approve application within their respective jurisdictions, and both administer LGU duties. Result: two applications.

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### Who defines a project?

#### The LGU defines the project

Definition of "project" (8420.0111 Subp. 54):

Project means a specific plan, contiguous activity, proposal, or design necessary to accomplish a goal as defined by a local government unit. As used in this chapter, a project may not be split into components or phases for the purpose of gaining additional exemptions.

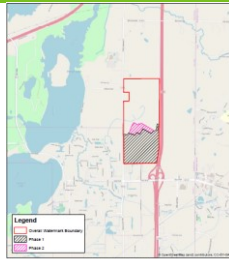


Figure 1 - Site Location

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### LGU List

#### WCA Contacts

City	Address	Phone	Website
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City	Address	Phone	Website
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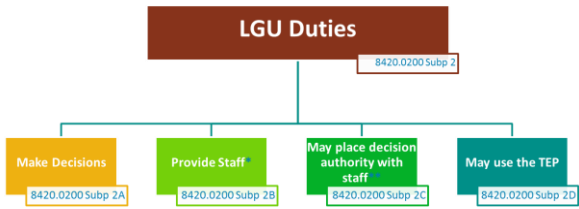
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## LGU Duties



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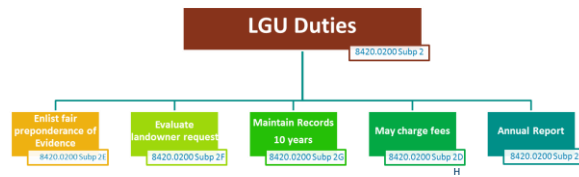
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## LGU Duties, cont.



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## Delegation of Decision-Making Authority to Staff

- Decision authority by default rests with the elected/appointed governing board (City Council, County Board, WMO Board, etc.)
- However, the LGU *may, through resolution, rule, or ordinance*, place decision-making authority with staff according to procedures it establishes.

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Failure to Apply Law

If the LGU is not following WCA:

- 1) BWSR notify LGU in writing of its concerns
- 2) Spot Checks, PRAP, Audits
- 3) Can then impose moratorium on making decisions

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Local Wetland Ordinances

- WCA provides minimum standards
- Local governments may require more procedures and more wetland protection, but not less

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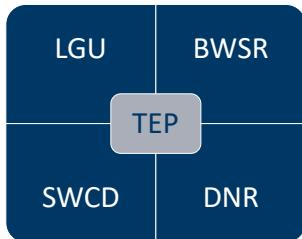
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Technical Evaluation Panel

- Plays a key role in implementation.
- Representative from LGU, SWCD, BWSR and DNR (if project effects public waters and/or in shoreland zone).
- Primary role is to advise LGU on decisions. Some decisions depend on TEP recommendation/concurrence.
- TEPs often advise landowners/applicants during pre and post application reviews.



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### TEPs can and do operate informally

- Not subject to open meeting law.
- Field reviews.
- Open discussions.
- Healthy debates.
- Gather info.




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### When should you hold a TEP meeting?

- Complex or difficult projects
- Visible, high-profile, or public projects
- LGU is applicant
- Enforcement cases
- Bank plan and monitoring report reviews
- Local Government Road Wetland Replacement Program projects




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### When is TEP required to make findings?

- Requested by LGU, landowner, or a member of TEP
- LGU extends decision timeline beyond 5 years
- Enforcement when determining whether restoration is not possible or prudent

Minnesota Wetland Determination Form	
Wetland Determination Application	
1. Applicant name	State
2. County	State
3. Project location	State
4. Project description	State
5. Project location	State
6. Project location	State
7. Project location	State
8. Project location	State
9. Project location	State
10. Project location	State
11. Project location	State
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100. Project location	State

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## TEP

### Who can Request a TEP?

- LGU
- TEP member
- Landowner
- Others who have requested to be noticed



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## TEP Meetings

- Step 1: Define purpose of TEP discussion/review (set a formal agenda)
- Step 2: Have an open discussion (there will be disagreements)
- Step 3: Summarize and agree to conclusions (find common ground)
- Step 4: Write Findings Report (be clear and concise)



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## TEP findings & recommendations:

- Communicate the cumulative result of field visits, report reviews & informal discussions.
- Give the applicant/landowner direction on next steps (if any).
- Often provide the LGU with the basis for their decision.

TEP Findings and Recommendations Report	
TEP Meeting Date	_____
TEP Meeting Location	_____
TEP Meeting Purpose	_____
TEP Meeting Attendees	_____
TEP Meeting Agenda	_____
TEP Meeting Findings	_____
TEP Meeting Recommendations	_____
TEP Meeting Summary	_____
TEP Meeting Report	_____
TEP Meeting Report Date	_____
TEP Meeting Report Author	_____
TEP Meeting Report Reviewer	_____
TEP Meeting Report Approval	_____

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Tips on Well-Written TEP Findings

- Purpose & audience
- Timing
- Active voice
- Subjective language & "legal-ease"
- Relevant
- Findings vs minutes
- Honesty

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TEP recommendations

- TEP may recommend approval, approval with conditions or denial
- LGU must consider TEP findings and recommendations
- TEP cannot make findings without having at least one member make a site visit
- Findings and recommendations must be endorsed by a majority of members

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What if the LGU doesn't agree with TEP?

- The LGU must provide detailed reasons for rejecting the [TEP] finding of fact or recommendation in its record of decision; otherwise, the LGU has not sufficiently considered the TEP report.

I'm not arguing, I'm just explaining why I'm right.

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Detailed reasons for not following TEP recommendation?

"The Board felt that the TEP's recommendation to deny the application was unreasonable and therefore we approve the application."

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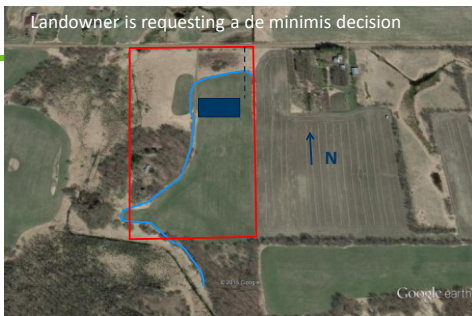
Horizontal lines for notes

Reasons for not following TEP recommendation

"The Board finds that the TEP's recommendation to reject the application based on the availability of a reasonable and prudent alternative alignment to the proposed road (impacting less wetland) did not give due consideration to the decreased public safety associated with alternative alignments. The alternative alignments mentioned in the TEP's recommendation result in unsafe sighting distances at road intersections according to national safety standards. Therefore, the Board finds that there are no feasible and prudent alternatives and approves the application."

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Horizontal lines for notes



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Horizontal lines for notes



**What TEP findings should include:**

- Landowner needs to find out DNR jurisdiction first.
- Include TEP's assessment of delineation and need for adjustments to line and type before approval.
- Inform landowner of potential applicable *de minimis* amount.
- Inform landowner that he/she must be able to explain why the access road cannot be built on the adjacent parcel (seemingly in the same ownership) in order to minimize wetland impacts.

**What TEP findings should not include:**

- Historic cropping conditions from the 1980s.
- Landowner's warehouse 1 mile west.

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## Basic WCA Decision Types




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## WCA

• [WCA Program Guidance](#)

### WCA Program Guidance and Information

"Hit it bro, the lights gray"



**WCA Topics of the Week**

**WCA Exemptions Guidance and Policy**

**WCA Administration Procedures and Coordination Guidance and Policy**

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### Basic WCA Decision Types

WCA Basic Decision Types	
Boundary and Type	Approves wetland delineation
No-Loss	Approves activities that do not result in permanent impacts
Exemption	Approves impacts exempt from replacement




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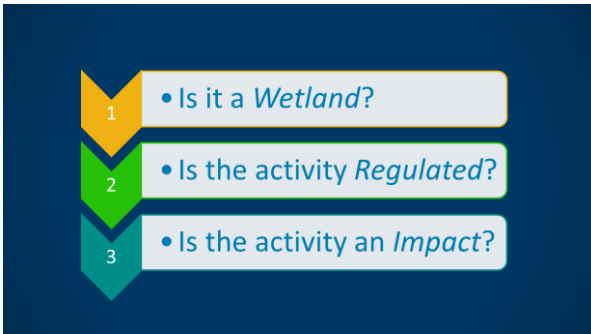
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### What is regulated by WCA?

What is considered Impact?  
 A loss in quantity, quality, or biological diversity of a wetland *caused by* draining or filling in all types or by excavation in semipermanently and permanently flooded areas.




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## What is Drainage?

Any method for removing or diverting waters from a wetland.

- Excavation of a ditch
- Tile Installation
- Filling
- Diking
- Pumping
- Diverted water
- Etc.



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## What is Fill?

Any solid material **added or redeposited** in a wetland

- Alters cross-section or hydrological characteristics,
- Obstructs flow patterns,
- Changes Boundary, or
- Converts to non-wetland.



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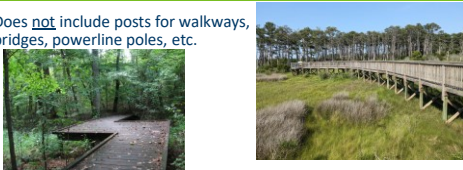
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## Wetland Fill

- Does not include posts for walkways, bridges, powerline poles, etc.



- Does not include slash or woody vegetation as long as it originated from vegetation growing in the wetland and does not impair flow or circulation of water.



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### Wetland Fill

- Wetland fill *does not* include posts and pilings unless it turns wetland into a nonaquatic use or significantly alters its functions and value.



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### What is Excavation?

Removal of soil by any method if it results in an impact.



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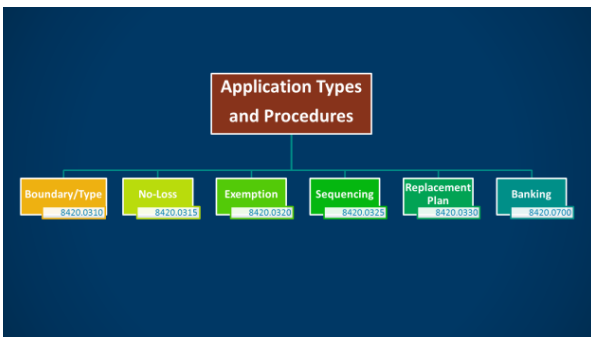
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### Boundary/Type Applications: Where wetland regulation meets science

- Boundaries must be delineated using USACE 1987 Manual and Supplements (8420.0405 subp 1)
- Wetland Types must be identified using HGM (WCA) and Eggers and Reed (Corps)
- Requires NOA and NOD.
- Technical Decision- one member of TEP must make a site visit




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### WCA decisions for wetland projects that DO NOT REQUIRE REPLACEMENT




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### No-loss and Exemption conditions

- Every activity in wetland, regardless of whether an application is submitted must:
  - Implement erosion control measures to prevent sedimentation of wetlands
  - Not block fish activity
  - Comply with all other applicable local, State, Federal requirements, including best management practices




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## No Loss Activity Basics

Defined:

No permanent loss of, or impact to, wetlands from an activity.



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## No-Loss Criteria

"No-loss" means no permanent loss of, or impact to, wetlands from an activity according to the criteria in this part.

- Will not impact a wetland (8420.0415 Subp A.)
- Excavation limited to removal of sediment or debris (Trees, logs, beaver dams, trash, blockage of culverts (8420.0415 Subp B.)
- Water level management (8420.0415 Subp C.)
- Excavation limited to removal of sediment in wetlands utilized as storm water basins. (8420.0415 Subp E.)
- Operation, Maintenance or Emergency Repair. (culverts) (8420.0415 Subp F.)
- Temporary impact if: Returned to previous conditions. Activity completed within 6 months (8420.0415 Subp H.)



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## No-Loss

- Temporarily crossing or entering a wetland to perform silvicultural activities, including timber harvest as part of a forest management activity, so long as the activity limits the impact on the hydrologic and biologic characteristics of the wetland; the activity does not result in the construction of dikes, drainage ditches, tile lines, or buildings; and the timber harvesting and other silvicultural practices do not result in the drainage of the wetland or public waters (8420.0415 Subp G)
- Activity conducted as part of an approved replacement or banking plan, conducted or authorized by public agencies for the purpose of wetland restoration or fish and wildlife habitat restoration (8420.0415 Subp D)



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## General Exemption Requirements for ALL

- Only has to fit one; not disqualified if not exempt by another
- If impacts exceed max allowed = nothing is exempt
- Max may not apply to all situations or wetlands-**very specific**
- May not be combined on a project
- Must stabilized to prevent sedimentation/erosion.

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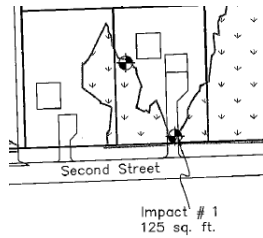
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## Exemptions 8420.0420

- Impacts to wetlands that **DO NOT** require replacement.
  - The activity is still regulated.
  - WCA does not REQUIRE an application; some LGU's may via ordinance.
  - May not be combined on a project.
- Exemptions do not apply to calcareous fens, wetland bank sites, project-specific replacement sites (8420.0420 Subp 1B)



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## Exemptions – Agricultural Activities

"Agricultural land" means land devoted to the following uses and includes any contiguous land associated with the uses:

- (1) pasture or hayland for domestic livestock or dairy animals;
- (2) producing agricultural crops;
- (3) growing nursery stocks; or
- (4) animal feedlots.



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### Agricultural Exemption Statute

Replacement plan for wetlands is not required for:

- impacts to wetlands on agricultural land labeled prior-converted (PC) cropland and
- impacts to wetlands resulting from drainage maintenance activities authorized by the Natural Resources Conservation Service, on areas labeled farmed wetland, wetland pasture, and wetland.

The prior-converted cropland, farmed wetland, farmed-wetland pasture, or wetland must be labeled on a valid final certified wetland determination issued by the Natural Resources Conservation Service.

Landowner is responsible to provide a copy of the final certified wetland determination (026 and CWD map) to, and allow the Natural Resources Conservation Service to share related information with, the local government unit and the board for purposes of verification.

Provision 1  
Provision 2  
Applies to both

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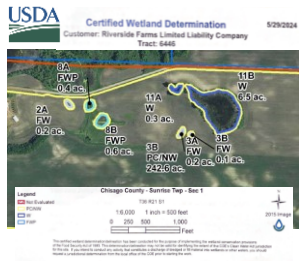
### Exemptions – Ag Activities

Exempt under Ag Exemption

- Prior Converted Cropland (PC)

Exempt if applying for drainage maintenance under Ag Exemption

- Wetland (W)
- Farmed Wetland (FW)
- Farmed Wetland Pasture/Hayland (FWP)



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DEFINITIONS OF WETLAND LABEL CODES	
001	Agricultural Wetland. An area that is agricultural or originates as such wetland.
002	Cropland Pasture Decision. Crops of Equiperennial pasture decisions regarding section 404 of the Clean Water Act. An area that retains rights to wetland conversion provisions of the Food Security Act of 1985, as amended.
003	Conserved Wetland. A wetland conserved between December 23, 1985, and December 23, 1990, in accordance with the original, unmodified, conditions of permit on those conserved wetlands. You will be eligible for 003 wetlands.
004	Conserved Wetland Pasture. A wetland conserved between December 23, 1985, and December 23, 1990, in accordance with the original, unmodified, conditions of permit on those conserved wetlands. You will be eligible for 004 wetlands.
005	Conserved Wetland Pasture. An area that was conserved based on an incorrect NRCS determination. An area conserved from a 003 or 004 wetland.
006	Farmed Wetland. An area that was manipulated and drained before December 23, 1985, but still meets wetland criteria. These areas may be drained and maintained in the same manner as they are not drained.
007	Farmed Wetland Pasture. An area that is used as pasture or hay, and manipulated before December 23, 1985, but still meets wetland criteria. These areas may be drained and maintained in the same manner as they are not drained.
008	Wetland Determination. A conserved wetland for which the last wetland average, value, and function has been already indicated according to an NRCS approval plan.
009	Wetland Effect Exemption. A conserved wetland determined to be exempt because the owner has had a wetland effect. These wetlands are to be used according to the natural effect agreement stated on the final wetland effect determination as a result of agricultural.
010	Wetland. A wetland. An area used as agriculture for replacement of lost wetland average, value, and function.
011	Non-Wetland. An area that does not meet the wetland definition.
012	012/013. No area determined to be a non-wetland resulting from a decision from the National Appeals process.
014	Non-Conserved Cropland. Which was drained, filled, or manipulated before December 23, 1985, and not managed prior to December 23, 1985, you are not eligible and are not under 014 control.
015	Non-Conserved Wetland. An area that was manipulated after December 23, 1985, but not compensated for the program of wetland preservation possible, and production was not made possible by the manipulation. These include wetlands manipulated by drainage maintenance agreements.

### Other CWD Labels

- Numerous other label codes
- Only PC, W, FW and FWP specific to the new statute

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### Exemptions – Agricultural Activities

Subp. 2. C.

Impacts resulting from soil and water conservation projects that are certified by the SWCD staff after review by TEP

- The projects must minimize impacts to the hydrologic and biologic characteristics of the wetland.



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### Exemptions – Drainage Exemption

A replacement plan is not required for draining or filling of wetlands, except for draining wetlands that have been in existence for more than 25 years, resulting from maintenance and repair of existing drainage systems, including public drainage systems.



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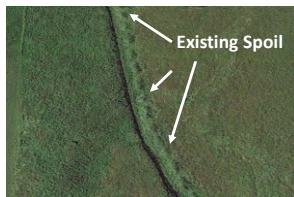
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### Drainage/Ditch Maintenance

Replacement not required for maintenance or repair of existing drainage systems

**WHEN:**

The work does not drain Wetland that have existed more than 25 years.



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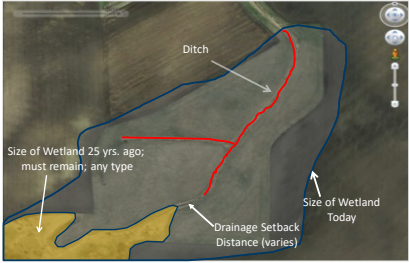
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### Drainage/Ditch Maintenance Illustration



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### Ditch Maintenance

**CONDITIONS:**

- Spoil must be placed and stabilized to minimize impacts.
  - place on existing spoil and/or remove
- Ditch must be stable and not degrade water quality downstream.



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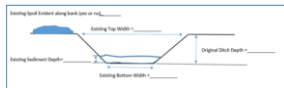
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### Drainage/Ditch Maintenance

What items may be needed to demonstrate this exemption is met?

- Past records of maintenance (receipt to contractors)
- Aerial Photo review
- Amount of Sediment Proposed to be removed (can be critical)
- Depth of ditch/soil types
- Culvert elevation and location
- Site visit
- Lateral Effect Calculations or estimates



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### Exemptions

- Subp. 7. **Forestry.** The exemption under this subpart is for roads and crossings solely constructed, and primarily used, for the purpose of providing access for the conduct of silvicultural activities. A replacement plan is not required for impacts resulting from construction of forest roads and crossings so long as the activity limits the impact on the hydrologic and biologic characteristics of the wetland; the construction activities do not include, or result in, the access becoming a dike, drainage ditch, or tile line; impacts are avoided wherever possible; and there is no drainage of the wetland or public waters.




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### Exemptions

- **Wildlife Habitat** 8420.0420 Subp 9
- Excavation or the associated deposition of spoil within a wetland for the primary purpose of wildlife habitat, if:
  - Deposition is less than 5% or ½ acre
  - No adverse effect on Threatened & Endangered Species
  - Improve habitat as determined by SWCD
  - All spoil must be stabilized with native, noninvasive vegetation.




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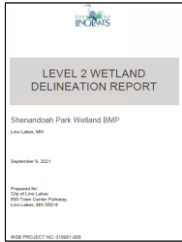
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### Summary of Basic WCA Decisions

- Boundary/Type: approving wetland delineation that used Corps manual: Level 1, 2, 3 or comprehensive.
- No-loss: activity that does not result in wetland impacts
- Exemptions: wetland impacts that are exempt from replacement




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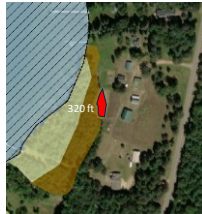


Scenario 2

A project is located within the building setback zone within shoreland in a >80% area of the State and proposes to fill and impact 320 ft<sup>2</sup> of a lacustrine fringe wetland.

**Does not Qualify:**

De minimis statewide for all wetland types within building setback is up to 20 sf.



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Scenario 3

A project is located outside of shoreland in a greater 80% area of the State and proposes to fill and impact 5,800 ft<sup>2</sup> of a saturated mineral flat wetland.

**Qualifies:**

De minimis is up to 10,890 sf (1/4 acre)



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Scenario 4

A project is located in the less than 50% area of the State and proposes to excavate 175 ft<sup>2</sup> of a permanently flooded area of wetland.

Not enough info to determine:  
What is the shoreland status?



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# WCA Application Procedures



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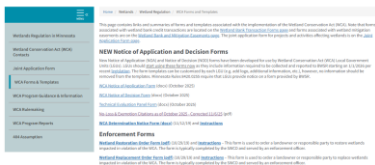
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## BWSR website

- [WCA Forms and Templates](#)

### WCA Forms and Templates



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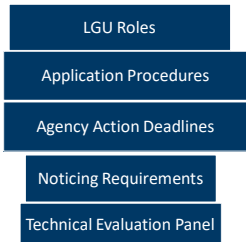
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## WCA Application Procedures



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# Application

## Application Types and Procedures



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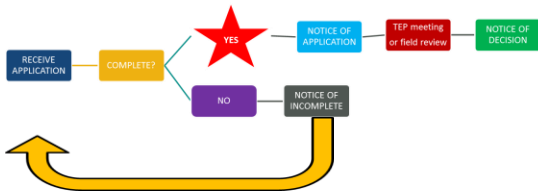
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# Procedures and Process



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# Timelines and deadlines- MN Statute 15.99

- Determine Complete Application**
  - 15 Business days from the date of receipt (date stamp)
- Send the Notice of Application**
  - 15 Business days from date of receipt of a complete application
- Set the Comment Period**
  - MINIMUM 15 Business days from the date of sending the Notice of Application
  - Can be longer
- Make a Decision**
  - 60 Calendar days from the receipt of a complete application
  - Can extend 60 days, additional extension requires applicant approval
- Send the Notice of Decision**
  - 10 Business days from date of decision

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# Timelines

- Appeal a Decision**
  - 30 Calendar days from the date of decision
- How long is the Decision Valid?**
  - 5 Years
  - Unless longer is specified by LGU when TEP advises longer period
- How long do I (LGU) keep all this paperwork?**
  - 10 Years



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**Joint Application Form for Activities Affecting Water Resources in Minnesota**

**Application**

**PART ONE: Applicant Information**

**PART FOUR: Aquatic Resource Impact Summary**

**Attachment A: Request for Delineation Review, Wetland Type Determination, or Jurisdictional Determination**

**Required Information:**

- 1. A "Joint Application"
- 2. Applicable attachment(s)
- 3. Supporting documentation



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**Is the application complete?**

**Joint Application Form for Activities Affecting Water Resources in Minnesota**

**Required Information:**

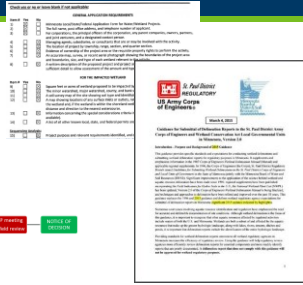
- Application must contain sufficient/required information found on 1<sup>st</sup> page of application
- Consider what is being asked, where it fits in Rule, what information the Rule requires
- Local application requirements such as fees?



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## Application Review

- Use checklists/guidance
- Missing Information = Incomplete Application
- Notify applicant
  - Within 15 business days of receipt
  - Provide list of what is missing



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## It's Complete! Notice of Application

- Complete BWSR form
- Mark all decision types
- Specify comment Period (min 15 days)
- Decision time information
- Send to applicant, agent, TEP, Tribal governing body and others who requested notice



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## NOA Use

Summary of LGU Application Types		
Decision Type	NOA Required	NOD Required
Boundary or Type	Yes	Yes
No-Loss	No	Yes
Exemption	No	Yes
Sequencing	Yes	Yes
Replacement Plan	Yes	Yes
Bank Plan	Yes	Yes

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## WCA Application Procedures Review

- LGU Roles
- Application Procedures
- Agency Action Deadlines
- Noticing Requirements
- Technical Evaluation Panel



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## Hydrophytic Vegetation Indicators and Determination

**m** BOARD OF WATER AND SOIL RESOURCES

MWRPDP | [dnrc.state.mn.us](http://dnrc.state.mn.us)

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## Outline

- Hydrophytic Vegetation Definition
  - Define Hydrophyte
  - What makes a plant a hydrophyte
  - Why it matters
- Hydrophytic Vegetation Indicators
  - Indicator status
  - Field indicators
  - Dominance
- Determining Hydrophytic Plant Community
  - Rapid Test
  - 50/20 Rule
  - Prevalence Index
  - Morphological Adaptations

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### Hydrophytic Vegetation Definition

Wetland definition includes the language: "...and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions."

1987 Manual says in a wetland, "The prevalent vegetation consists of macrophytes that are typically adapted to areas having hydrologic and soil conditions described above. Hydrophytic species, due to morphological, physiological, and/or reproductive adaptation(s), have the ability to grow, effectively compete, reproduce, and/or persist in anaerobic soil conditions."

**Hydrophytic Vegetation:** Hydrophytic vegetation is defined herein as the sum total of macrophytic plant life that occurs in areas where the frequency and duration of inundation or soil saturation produce permanently or periodically saturated soils of sufficient duration to exert a controlling influence on the plant species present.

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### Hydrophytic Vegetation Definition

What is a Hydrophyte?

Hydrophyte  
Water Plant

OR

Any plant that is adapted to grow in water or in wet habitats.



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### Hydrophytic Vegetation Definition

- What makes a plant a hydrophyte?.....ADAPTATIONS!
  - Morphological adaptations ----> visible changes/growth habits
  - Reproductive adaptations ----> changes in how the reproduce
  - Physiological adaptations ----> internal chemical process changes

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Morphological Adaptations

List of Examples

- Buttressed tree trunks
- Multiple trunks
- Pneumatophores
- Adventitious roots
- Shallow roots
- Hypertrophied lenticels
- Aerenchyma
- Polymorphic leaves
- Floating leaves

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Morphological Adaptations



Buttressed bases

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Examples

Multiple Trunks



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### Examples

#### Shallow Roots - Adventitious Roots



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### Morphological Adaptations



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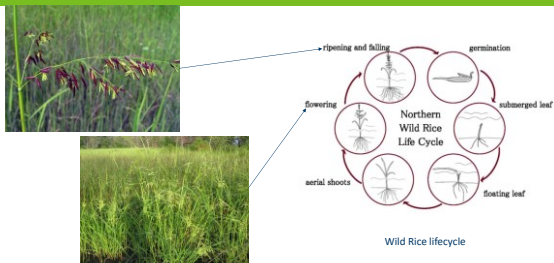
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### Reproductive Adaptations



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### Why Hydrophytes Matter

- They have adapted to life in saturated/ponded/anaerobic conditions
- A prevalence of hydrophytes in a plant community indicates the area likely experiences a period of ponded or saturated soils such that they out compete the non-hydrophytes
- The vegetation component in wetland delineation requires each species be classified as a hydrophyte or non-hydrophyte, and then apply to the community as a whole



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### What about bryophytes?

- Bryophytes are not vascular plants.
- Sphagnum moss is listed as bog plant community species but does not have an indicator status



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### Plant Identification

Plant ID Applications:

- Seek/iNaturalist
- PictureThis
- NatureID
- LeafSnap
- PlantIn
- PlantNet
- PlantSnap
- FlowerChecker



BWSR does not endorse specific products.

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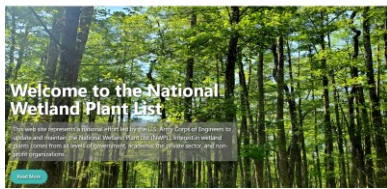
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## Individual Plant Indicator Status



<https://nwpl.sec.usace.army.mil/>

<https://www.usace.army.mil/Media/Announcements/Article/3679433/13-february-2024-final-2022-national-wetland-plant-list-is-available/>

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## Plant Indicator Status

Wetland Indicator Status	Indicator Symbol	Definition
Obligate Wetland	OBL	Plants that almost always grow in wetlands. Estimated probability of >99% for growing in wetland.
Facultative Wetland	FACW	Plants that usually occur in wetlands. Estimated probability of 67% - 99% for growing in wetland (1%-33% in upland)
Facultative	FAC	Plants with similar likelihood of occurring in both wetland and upland. Estimated 33%-67% for growing in wetland.
Facultative Upland	FACU	Plants that sometimes grow in wetland. Estimated 1% - <33% for growing in wetland (>67% - 99% in upland).
Obligate Upland	UPL	Plants that rarely occur in wetland. Estimated probability of <1% for growing in wetland (>99% in upland).

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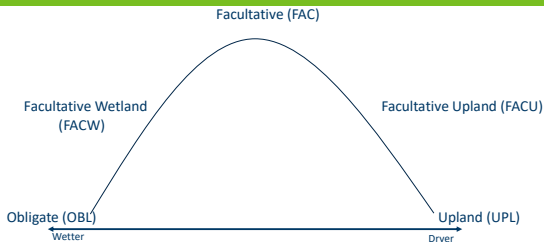
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## Plant Indicator Status



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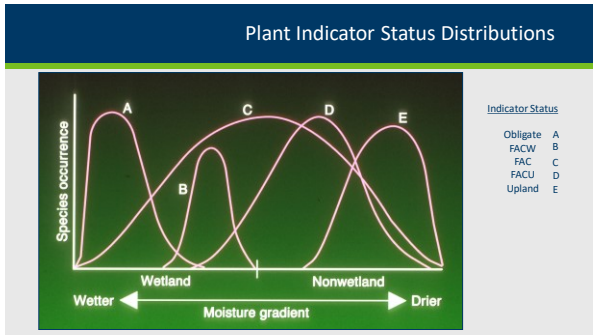
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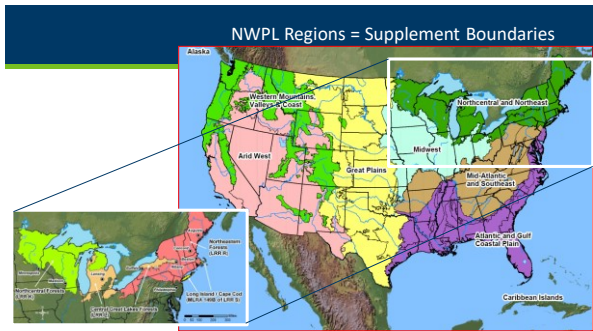
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### Plant Indicator Status

**Plant Details**

Scientific Name: Quercus laevis Moench  
 Family Name: Fagaceae Moench - Willow Family  
 Common Name: quaking aspen  
 Symbol: POFRS  
 Date Modified: June 23, 2023, 1:27 p.m.

**Wetland Ratings**

AGEP	AW	CB	EMP	SEP	HI	MW	NCNE	WAWC	AW
FAC	FACU	FAC	FAC	FAC	FACU	FACU	FACU	FAC	

Figure 3. Map showing the wetland indicator status ratings for the Northwestern Great Lakes Subregion.

Indicator Name	Indicator Type	Northwestern Great Lakes Subregion	Northwestern Great Lakes Subregion
Quercus laevis	Wetland Indicator	FAC	FAC

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**Indicator Status Comparisons**




**Swamp Ecotype:**  
shallow root system


**Upland Ecotype:** tap root to water table



**Red Maple (FAC)**



**Silver Maple (FACW: NC/NE; Midwest)(FAC:GP)**



**Sugar Maple (FACU: NC/NE; Midwest) (UPL: GP)**

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**Indicator Status Comparisons**



*Asclepias*



**Common Milkweed** (UPL: NC/NE;GP)(FACU: Midwest)  
*A. syriaca*

**Swamp Milkweed** (OBL: NC/NE; Midwest)(FACW: GP)  
*A. incarnata*

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**Indicator Status Trust**

*Asclepias*

**Common Milkweed**  
(UPL in NC/NE and GP)

**Swamp Milkweed**  
(OBL in NC/NE and Midwest)



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OBL Species Examples



Cattail



Cardinal Flower  
(NC/NE and MW)



Lake Sedge



White Lady's-slipper

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FACW Species Examples



Giant Goldenrod



Showy Lady's-slipper



Red-osier Dogwood

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FAC Species Examples



Yellow Birch



Plains Cottonwood

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### FACU Examples



Canada goldenrod



Black Cherry

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### UPL Species Examples



Smooth Brome  
(NC/NE, GP)



Common Milkweed  
(NC/NE, GP)



Butter and Eggs

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### Reed Canary Grass - FACW



Is RCG a true hydrophyte because it occasionally occurs in uplands?

RCG fits well within the concept of a FACW species as it usually occurs in wetlands, but may occur in non-wetlands

The fact that RCG occasionally occurs in uplands is why it wasn't assigned an OBL indicator status

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### Indicator Status



Malus sylvestris  
(crab apple)

Plant species is not on the list...

Using incorrect name or synonym?

Searching under most current scientific name? (some have changed)

If still not on the list: then species is UPL

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### Indicator Status for Crop Species?



Corn, soybeans and other crops do not have an indicator status:

Normal Circumstances? Atypical for vegetation?

**WETLAND DETERMINATION DATA FORM - Midwest Region**

Project/Title: \_\_\_\_\_ City/County: \_\_\_\_\_ Sampling Date: \_\_\_\_\_  
 Applicant/Owner: \_\_\_\_\_ State: \_\_\_\_\_ Sampling Point: \_\_\_\_\_  
 Investigator(s): \_\_\_\_\_ Section, Township, Range: \_\_\_\_\_  
 Landform (thalweg, terrace, etc.): \_\_\_\_\_ Local relief (concave, convex, none): \_\_\_\_\_  
 Slope (%): \_\_\_\_\_ Lat: \_\_\_\_\_ Long: \_\_\_\_\_ Datum: \_\_\_\_\_  
 Soil Map Unit Name: \_\_\_\_\_ MDT classification: \_\_\_\_\_

Are climatic / hydrologic conditions on the site typical for this time of year? Yes \_\_\_\_\_ No \_\_\_\_\_ (if no, explain in Remarks) **X**  
 Are Vegetation \_\_\_\_\_, Soil \_\_\_\_\_ or Hydrology \_\_\_\_\_ significantly disturbed? Are "Normal Circumstances" present? Yes \_\_\_\_\_ No \_\_\_\_\_ **X**  
 Are Vegetation \_\_\_\_\_, Soil \_\_\_\_\_ or Hydrology \_\_\_\_\_ naturally problematic? (if needed, explain any answers in Remarks)

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### From Individual to the Community

Vegetation Component Focus is on plant communities and not individual plants



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### From Individual to the Community



Delineation relies heavily on FIELD based INDICATORS applied to the whole veg community

Field Indicators for Hydrophytic Vegetation relies on the dominance or prevalence of hydrophytes in the community

\*\* Data collection/sampling is required to demonstrate/prove the veg community is dominated by hydrophytes for an indicator to be met.

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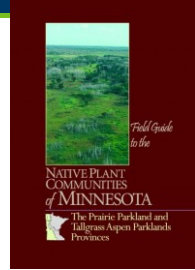
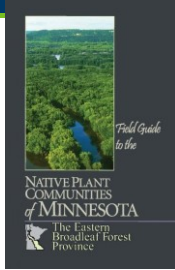
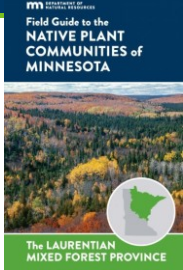
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### Native Plant Communities of Minnesota



<https://www.dnr.state.mn.us/npc/index.html>

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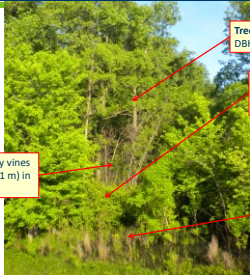
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### Vegetation Strata (layers of vegetation)



Trees: woody plants 3 inches or more DBH (regardless of height)

Saplings/Shrubs: woody plants less than 3 in. DBH and taller than 3.28 feet (1 m)

Woody Vines: all woody vines greater than 3.28 feet (1 m) in height

Herbaceous: all non-woody plants including herbaceous vines, regardless of size, and woody plants less than 3.28 feet (1 m) in height

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### Vegetation Strata

Trees: woody plants 3 inches or more DBH regardless of height

Shrubs/Saplings: woody plants less than 3 inches DBH and taller than 1 meter (3.28 feet) in height

Herbaceous: all non-woody plants regardless of size AND woody plants less than 1 meter (3.28 feet) in height



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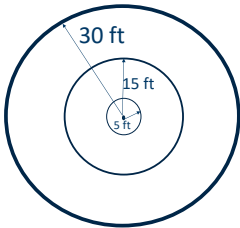
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### Typical Vegetation Sampling



5 ft Herbaceous; 15 ft Shrub/Sapling; 30 ft Tree/Woody Vine

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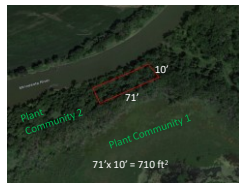
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### Vegetation Sampling Adjustments

Circular plot overlaps two different plant communities?  
Then use rectangular plot of same square footage.



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## Determining Dominance- Sampling

• Within plots relative abundance of a species is used as the metric for determining dominance

• Typical abundance measures include:

- basal area for tree species
- **percent areal cover**
- stem density
- frequency based on point-intercept sampling.

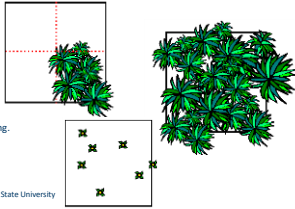


Photo Credit: © 2007 Mark V. Wilson and Oregon State University

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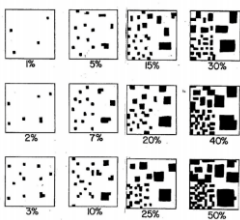
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## Determining Dominance- Sampling

ESTIMATES OF PERCENT COVER

Percent Areal Cover



- Estimate can vary from person to person
- Almost **NEVER** adds up to 100%...sometimes more; sometimes less
- Is recommended method for determining cover
- Used by 50/20 Rule
- Used by Prevalence Index
- Is different than Absolute Cover = Actual or Total cover

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## Determining Dominance- Sampling

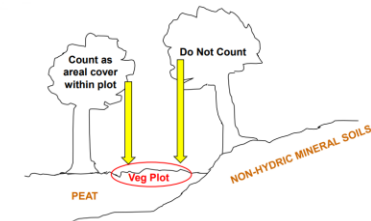


Photo credit USACE

To contribute to areal cover, a plant does not have to be rooted in the plot, but does have to be within the same plant community

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1. Rapid Test for Hydrophytic Vegetation



All dominant species are rated OBL or FACW, or a combination of the two, based on a visual assessment

Example:  
50% cattail (OBL), 50% areal cover by reed canary grass (FACW)

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Hydrophytic Plants – Dominance Test

- Dominance Test AKA 50/20 Rule
  - Used to determine which species are dominant in each strata (layer of veg)
  - Once dominate species are identified their percent cover does not matter; all treated equally
    - Example: Tree Strata may have low number of species compared to Shrub Strata, but may still have a dominant component.
  - IF greater than 50% of the dominant species across all strata are OBL, FACW, or FAC, THEN hydrophytic plant community exists
    - Example: 5 dominant species are identified. 3 dominant species are FACW and 2 dominants are FACU. MEETS CRITERIA FOR HYDROPHYTIC PLANT COMMUNITY; 3/5=.6 or 60% FACW dominants

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Hydrophytic Vegetation – Dominance Test (50/20 Rule)

1. Estimate absolute percent cover of each species in first stratum. Species must be at least 5% to be considered dominant.
2. Rank species from most to least abundant
3. Calculate the total percent cover of all species (usually not 100 percent) in that stratum
4. Calculate 50% of total cover
5. Calculate 20% of total cover
6. Begin at top of list and add percent covers together until 50% threshold is met
7. Continuing after last species in 50%, next identify species that ALONE meet or exceed 20% threshold
8. Repeat for each stratum

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Class exercise

How many dominant species are there in the sample point data?

1, 2, 3, or 4?

Note: if fails but have Hydrology and Soil, go to Prevalence Index

Species	Strata	% Coverage
Species A	Herbaceous	35
Species B	Herbaceous	30
Species C	Herbaceous	22
Species D	Herbaceous	20
Species E	Herbaceous	15
Species F	Shrub/sapling	5
Species G	Tree	3

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Class exercise

How many dominant species are there in the sample point data?

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Species	Strata	% Coverage
Species A	Herbaceous	35
Species B	Herbaceous	30
Species C	Herbaceous	22
Species D	Herbaceous	20
Species E	Herbaceous	15
Species F	Shrub/sapling	5
Species G	Tree	3

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Apply indicator – Result?

- Does this pass the dominance test?
- IF greater than 50% of the dominant species across all strata are OBL, FACW, or FAC, THEN hydrophytic plant community exists

Species	Strata	Ind. Status
Species A	Herbaceous	FACW
Species B	Herbaceous	FAC
Species C	Herbaceous	FAC
Species D	Herbaceous	FACW
Species E	Herbaceous	FAC
Species F	Shrub/sapling	FAC
Species G	Tree	OBL

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## Class Exercise

**Prevalence Index Worksheet**

Total % Cover of:

OBL species	0	x 1 =	0
FACW species	5	x 2 =	10
FAC species	15	x 3 =	45
FACU species	35	x 4 =	140
UPL species	20	x 5 =	100
Column totals	75	(A)	295 (B)
Prevalence Index = B/A =	3.93		

**Prevalence Index worksheet:**

Total % Cover of:	Multiply by:
OBL species _____	x 1 = _____
FACW species _____	x 2 = _____
FAC species _____	x 3 = _____
FACU species _____	x 4 = _____
UPL species _____	x 5 = _____
Column Totals: _____ (A)	_____ (B)
Prevalence Index = B/A = _____	

**Hydrophytic Vegetation Indicators:**

- 1 - Rapid Test for Hydrophytic Vegetation
- 2 - Dominance Test is >50%
- 3 - Prevalence Index is >3.0

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## Hydrophytic Vegetation – Morphological Adaptations

### Morphological Adaptations

- Use when more than 50% of FACU plants exhibit morphological adaptations to saturated soil conditions AND criteria for hydric soils and hydrology is present
1. For each FACU species exhibiting adaptations, record percentage of individuals with morphological adaptations on data sheet so long as the adaptations are not also common in the same species within nearby uplands areas.
  2. If more than 50% have adaptations then re-assign indicator status for that species from FACU to FAC
  3. Recalculate dominance test and/or prevalence index

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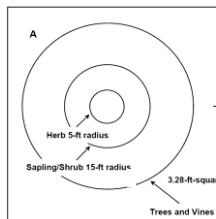
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## Vegetation Sampling Field Exercise



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