Day Three



1) Which of the following key characteristics are related to wetland hydrology?

- a) Depth and source of saturation/inundation
 b) Frequency and source of
- b) Frequency and source of saturation/inundationc) Frequency and duration of
- c) Frequency and duration of saturation/inundation
 d) Vegetation adapted to live in
- d) Vegetation adapted to live in saturated soil conditions and hydric soils

2) Describe what the following hydrology indicators look like:

Drift Deposits Debris deposited or entangled to objects

Water-Stained Leaves: Dead leaves turned greyish

Saturation: Visual Observation of water glistening on soil associated with water table

Geomorphic Position: Concave landscape positions, drainage ways, floodplains, toeslope

Sediment Deposits: Sediment remaining after ponding or flooding

2

Quiz

3) Which of the following meets the technical standard for hydrology?

- Saturation to the surface observed during the growing season in a normal year.
- b) Observation of two primary hydrology indicators.
- c) Water table within 12 inches of the surface for at least 14 consecutive days during the growing season in a normal year.
- d) Water table observed in an open bore hole.
- 4) Which of the following soil textures could use the "S" hydric soil group indicators?
- a) Sandy clay loam
- b) Loamy fine sand
- c) Loam
- d) Fine sandy loam

3

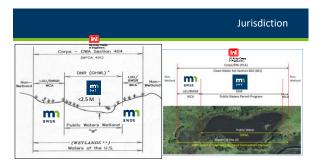
	C) Courth o following decoration of	6) Which of the following is true
	For the following description of a soil layer, what is the value of	regarding hydric soil indicators?
	the matrix?	a) The final version is located in the
	0-10" 10YR 3/2 with 2% 7.5YR	regional supplements
	4/6 concentrations	b) Their applicability varies by region
	a) 6 b) 4	 They all require the presence of iron in the soil
	c) 3	d) They can all be assessed within 2
	d) 10	feet of the soil surface
		4
4		
) The hydric soil indicators A, F, and S are used for
	that normally occur in a soil W	hat soil types. Use the table below.
	when it is saturated for an	Indicator Salls
	extended period? a)It becomes aerobic	F Loarry and clay Solks
	b)It becomes anaerobic	S Sandy Solis (sand, learny fine sand)
	c)Iron becomes reduced	
	d)It becomes a wetland	
	e)Organic matter accumulates	
	-	5
5		
		10) Why is antecedent precipitation
	9) Which of the following is <u>not</u> used in identifying Hydric Soil Indicators:	analysis important prior to a
	a) Land Resource Region	delineation?
	b) Soil textures	To understand current climatic
		conditions

d) Flood frequency >25%

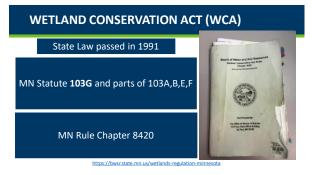




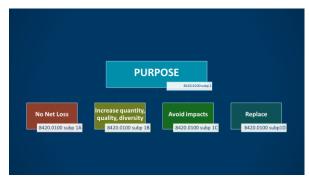
	Programs
Minnesota Wetland Conservation Act (WCA) Public Waters Work Permit Program (PWWPP) Section 404 of the Clean Water Act (404) Section 401 of the Clean Water Act (401) Swampbuster provisions of the Food Security Act (FSA)	BWSR
	US Army Corps of Engineers

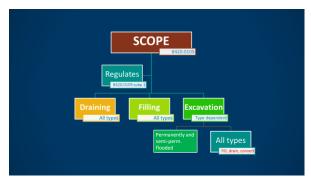












Is this regulated under WCA?





16



17

Incidental Wetlands

• Wetlands created in naturally non-wetland areas not on purpose.







100





Sewage treatment wetlan

WCA Authority on Tribal Lands?

- Tribes have special legal status as sovereign nations
 Tribal lands are composed of Trust lands, allotted trust lands, fee lands

 Magnetishes have
- Many tribes have enacted their own environmental regulations
- Federal regulatory environmental laws apply on Tribal Lands



WCA does not have jurisdiction on Trust lands • Fee lands are held by an owner (tribal member or not) Authority of state environmental laws on tribal land is limited to fee lands held by a non-tribal owner

19

Pre-Statehood Areas



Different regulations apply depending on whether you are in a <50% area, 50 - 80% area, or >80% area.

20

Bank Service Areas



Used in wetland mitigation siting

Applications and Decisions

- In general, applicants demonstrate through their application submittal that they are compliant with WCA.
- An LGU's decision to approve, \underline{deny} or approve with conditions is saying if the project complies with WCA or not.
- An LGU can take the WCA decision process and fold it into a permit that they
 issue for a project. This is optional, but common among watershed districts and
 counties that issue permits for various other things.
- In general, LGUs <u>can have more restrictive</u> local requirements, but <u>not less restrictive</u> requirements.

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WCA Decision Types and Application Requirements

Decision Type	Application Requirement
Wetland Boundary/Type	Application required
Exemption or No-Loss Provision	Application not required (unless LGU has more restrictive local requirement)
Replacement Plan	Application required
Banking Plan	Application required

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Public Waters Permit Program

- Regulates: changes to "course, current or cross-section"
- Administered by: DNR Area Hydrologists
- Authorities: M.S. 103G; M.R. Chapter 6115
- Jurisdictional boundary: "Ordinary High Water Level"
- Review standards: Public interest; reasonable/practical, Riparian rights, Availability of feasible & prudent alternatives, Compensatory mitigation
- Appeals: Contested case hearing
- Enforcement: DNR Conservation Officers; cease & desist, restoration orders
- Application: on-line via "MPARS"



25

Purpose

To conserve and utilize the water resources of the state in the best interest of its people.



26

What is a Public Water?

Waters that are (paraphrased and shortened from statute):

 Assigned a shoreland management classification; navigable waters; lakes; for a designated mgmt. purpose (trout and game lakes); designated as scientific and natural areas; located within and totally surrounded by publicly owned lands; state or federal gout. holds title to any of the beds or shores, with publicly-owned and controlled access; natural and altered watercourses with a total drainage area greater than two square miles; trout streams; and public waters wetlands.



https://www.dnr.state.mn.us/waters /watermgmt_section/pwi/maps.html

What is a Public Water Wetland?

All types 3, 4, and 5 wetlands that are ten or more acres in size in unincorporated areas or 2.5 or more acres in incorporated areas.



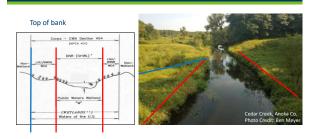
28

Watercourses and Wetlands



29

Public Watercourses



Delineation of Public Waters/Public Waters Wetlands

- PWWPP does not use the same criteria and delineation methods as WCA (or any other programs we will discuss in this class.
- Uses the Ordinary High Water Level (OHWL) to define boundaries.
- OHWL is an <u>elevation</u> delineating the highest water level that has been maintained for a sufficient period of time to leave evidence upon the landscape, commonly the point where the natural vegetation <u>changes from predominantly aquatic to predominantly terrestrial</u>.

31

OHWL vs Wetland Boundary

- Wetlands are transitional lands between terrestrial (living/growing on/in land/soil) and aquatic systems (living/growing on/in water). Wetland boundary is upper limit of hydric soils, wetland hydrology and hydrophytic vegetation.
- Public waters includes wetlands, but their boundaries are the upper limit of where high water has left evidence on the landscape, often this is the point where there is predominantly <u>aquatic</u> <u>vegetation</u>.



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OHWL vs Wetland Boundary

	Wetland Delineation	OHWL
Boundary Type	Line representing change from where all 3 parameters are present to where one or more parameters is absent.	Elevation representing where high water has left evidence on the landscape.
Key Factors	Hydrophytic vegetation, hydric soils and wetland hydrology	Evidence on landscape
Determination	Applicants/consultants make determination, regulatory agencies review and approve.	DNR makes determination

What is shoreland?

- DNR definition:
 - 1,000 ft from the OHWL of a public water basin or the shoreland area defined in local ordinance, which can be more restrictive
 - 300 ft from the OHWL of a public watercourse or the shoreland area defined in local ordinance, which can be more restrictive





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Standards (example)

Filling Public Waters

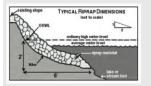
- <u>Standards</u> Minimize encroachment, must be clean fill, must consider alternatives, must have erosion control, be consistent with floodplain/shoreland ordinance, etc.
- <u>Prohibitions</u> in fish spawning areas, for veg control, to construct roadways (except public roads under certain circumstances), for disposal of materials, etc.



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PW and applications

- No Permit Required sand beach blankets (under certain conditions), riprap, in a watercourse with 5 sq. mile or less drainage area (under certain conditions), etc.
- Check with the LGU on WCA implications!



Permit Application Process

- Apply through Minnesota Permit Application Reporting System (MPARS), an online permit system.
- DNR has schedule of application fees.
- Application is noticed to city, SWCD, watershed district, Corps and BWSR.

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Welcome! WAS A support for period type: West Appropriate, August Steve Visit. Dat Salis, Alguith Flori Assignment and the Appropriate Appropriate Control of Salis, Alguith Flori Assignment and the regions of Conglet and Assignment Control of Salis Assignment Salis Section (Salis Salis	Ready to get started? Date you must allow. Dreaf determ. Create on account
MPARS features; - Ves introduce an expect statiges to your enabling permits - supply for one; CAS permits provided permits and government, - supply for one; CAS permits provided permits and government, - supply for the permits of the permits and government the permits of permits permits and permits and government.	Already have an account?

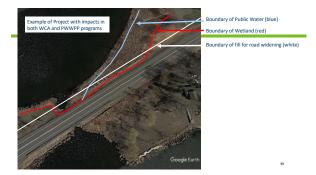
37

• Jurisdiction between the two programs can be waived from one program to the other if a project impacts wetland areas both within and outside of public waters. But only for wetland areas, not watercourses or deepwater WETLAND CONSERVATION ACT Coordination with the Public Waters Fermit Program WETLAND CONSERVATION ACT Coordination with the Public Waters Fermit Program Wetland conservation with the Public Waters Fermit

Wetland_WCA_WCA-DNR_Prot_Waters_Permit_Prog_Coord_Guidance

38

habitats (lakes).





Program Element	WCA	PWWPP
Basis of Authority	Mn Rules Chapter 8420 and associated statutes	Mn Rules Chapter 6115 and associated statutes
Regulated Waters	Wetlands except incidental and wetland areas of Public Waters (unless waived)	Public Waters and Public Waters Wetlands (which includes deepwater habitats, streams and wetlands)
Jurisdictional Boundaries	Wetland Delineation per 87 Manual & Regional Supplements	OHWL
Regulated Actions	Fill, drain, excavate (semi-perm. Flooded areas)	Changes in course, current or cross-section
Program Administration	LGU implementation, BWSR oversight, DNR enforcement	DNR implementation
Type of Approvals	WCA decisions	Permit authorizations
Applying for Approval	WCA application or request for decision	MNPARS online application



Corps Regulatory Program Administration

- Regulatory authority delegated to 36 separate Districts.
- Each district develops their own tools and procedures to implement the Regulatory Program consistent with laws and national guidance.



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St. Paul District field offices, general areas of responsibility and contact info. (on website) Regulatory Branch Project Management Toams The form of the first of the firs

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Corps Regulatory Program in MN

Authority	Waters Regulated	Scope of Regulation
Section 10 Rivers & Harbors Act	Navigable Waters	Work in, over or under a navigable water
Section 404 Clean Water Act	WOTUS (which includes navigable waters)	Discharges of dredged or fill material

Section 404 Geographic Jurisdiction

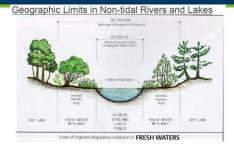
- Geographic Jurisdiction of Section 404 of the CWA regulation includes lakes, streams, rivers, wetlands and ponds that meet the definition of a Water of the United States (WOTUS)
- WOTUS is a case-by-case determination referred to as a **Jurisdictional Determination or JD**.
- a JD is an official determination on whether a water is or is not a
 water of the U.S. AJD needed to call a water not jurisdictional; no
 AJD needed to move forward w/ permitting. The Corps works to
 provide AJDs in accordance with statute, regulation and court
 decisions when they reduce, eliminate or expedite decision-making
 on DA permit applications.

46

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Section 10 Geographic Jurisdiction



Section 404 of the Clean Water Act



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Section 404 Clean Water Act

- Regulates: Discharges of dredged or fill material into waters of the US including wetlands and below the ordinary high water mark of rivers, streams and lakes

- streams and lakes

 Administered by U.S. Army Corps of Engineers St. Paul District

 Authorities: 33 U.S.C. 52251; 33 CFR Parts 320-332; 40 CFR Part 230

 Delineating Aquatic Resources: 1987 Corps of Engineers Welfard

 Delineating Annual with appropriate Regional Supplement(s), Regulatory

 Guidance Letter 05-05 for Ordinary High Water Mark.*

 Aussidictional boundary Waters of the United States as defined under current final rule

 Review Mandards: Sequencing, public interest, adequate compensatory mitigation, guidelines compliance

 Appeals: CoS daministrative appropriate Application; Girin Application Crist Application; Girin Application Crist Application; Girin Application From For Activities affecting Water

- Application: Joint Application Form for Activities Affecting Water Resources in Minnesota



US Army Corps of Engineers



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404 Jurisdiction Trigger

Must be a "discharge" of dredged or fill material into WOTUS.







All Control	 4	
e la		

404 Jurisdiction Trigger

Definition of discharge of dredge material 33CFR323.2(d)(1):

Any addition, including redeposit other than incidental fallback, of dredged material, including excavated material, into waters of the United States which is incidental to any activity, including mechanized landclearing, ditching, channelization, or other excavation.



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404 Jurisdiction Trigger

Definition of Fill material - 33CFR323.2(e)(1)
Fill material means material placed in waters of the
United States where the material has the effect of:
(i) Replacing any portion of a water of the United
States with dry land; or

(ii) Changing the bottom elevation of any portion of a water of the United States.



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Section 404 Take Home: Section 404 regulates discharges of dredged or fill material into WOTUS and the definition of WOTUS relates Commerce Navigable Clause back to navigable waters and the ability of the federal govt to Waters regulate interstate commerce. **CWA Section** Waters of Regulated 404 Discharge the U.S. regulations

	Section 404 - Permitting	
	Individual Permit (IP)—for regulated activities with more than	
	minimal, and potentially significant effects. • General Permit (GP) – for categories of activities where	
	regulated activities have minimal impacts. Can be issued on a <u>nationwide</u> , <u>regional</u> or <u>state</u> basis.	
55		
55		
	IPs vs GPs	
	Individual Permits have longer review times, different noticing procedures and receive more scrutiny than General	
	Permit authorizations.	
56		
	General Permits (GP)	
	Authorizes landowners to proceed with a project without the	
	more time-consuming need to obtain standard individual permits in advance.	
	 Corps is confirming that activity is eligible for the GP. Some activities may not require verification from the Corps. 	
	• ~97% of permit activities authorized by General Permits.	
57		

	Regional General Permits		
• Issue Regional General Permits (RGPs) in addition to or to substitute for NWPs.	Regional General Permits include: Minor discharges		
• GPs may include impact threshold.	Piers and docks		
 GPs may include <u>pre-construction</u> <u>notification (PCN)</u> requirements. 	• Utility		
	Transportation		
	• Wildlife ponds		
58			
	Nationwide Permits (NWP)		
A form of general permit issued r	nationally every 5 years.		
• Each Corps District has broad disc			
utilize NWPs. They can:	cretion as to now they	-	
• Adopt some or all NWPs for us	e in their district; or		
Add their own regional condition	ons to some or all NWPs.		
 In general, cannot exceed ½ ac impact 	re or 300 linear feet of		
Пірасс			
59			
Тур	pes of Nationwide Permits (NWP)		
Residential Development		_	
Commercial Development			
Agricultural Activities Proposition Facility			
Recreation Facility Stormwater Management Facility			
Mining Activities			
Land and Water-Based Renewable Energy Gene	eration Facility		

General Permit Application (PCN) and process

- Submit complete Preconstruction Notification (PCN) if required to usace_requests_mn@usace.army.mil with county name in the subject line of the email (e.g. Washington County).
- Corps sends acknowledgment email with assigned project number and Corps contact.
- Corps notifies applicant within 30 days if PCN incomplete
- Section 106 of national Historic Preservation Act (NHPA)
- Section 7 of Endangered Species Act (ESA)
- Section 408 (modification of Corps projects)
- On average, general permit verifications are made within +/- 60 days

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Individual Permit Process

- Submit complete application to usace_requests_mn@usace.army.mil with county name in the subject line of the email (e.g. Washington County).
- Corps sends acknowledgment email with assigned project number and Corps contact.
- \bullet Corps issues 15-30 day public notice within 15 days of receiving a complete application
- Includes a public notice, public interest review, environmental documentation, and, if applicable, a Section 404(b)(1) Guidelines compliance analysis, Section 106, Section 7 ESA, etc
- Goal of the Corps is to process individual permit decisions within +/- 120 days

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	Individual Permit Proc			
-	Decision Element	Туре	Critical Elements	
	Public Interest Review	Substantive criteria for making a decision.	Project need, practicable alternatives and extent/permanence of effects.	
	404b(1) Guidelines	Substantive criteria for making a decision.	Practicable alternatives, minimization of potential harm, significant degradation to aquatic system, Federal mitigation rule.	
	NEPA	Procedural requirement, public disclosure and factors that must be considered in decision making.	EIS/EA, consultation with other agencies, consideration of effects on the human environment, alternatives, mitigation.	

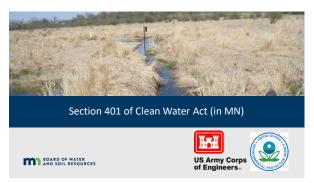
404b(1)	Guidelines	Requirements	for	Regulated
		Pro	ject	s/Activities

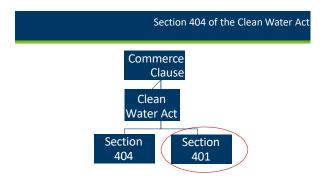
- Must not be <u>practicable alternatives</u> that are less damaging (LEDPA)
 For example: Alternative that is available and capable of being done after taking into consideration cost, existing technology, and logistics in light of overall project purposes.
- Cannot result in significant degradation of the aquatic ecosystem
- \bullet Must $\underline{\text{minimize}}$ potential harm to the aquatic ecosystem
- \bullet Must be $\underline{\rm sufficient}$ information to make a reasonable judgment on compliance.

Other Important Considerations in MN

- Section 7 of Endangered Species Act (ESA) Corps must consult with U.S. Fish and Wildlife Service regarding <u>affects on federally-threatened and endangered species</u> by proposed permit actions.
- Section 106 of National Historic Preservation Act (NHPA) Corps must consider effects of regulated activities on historic properties, which includes sites listed on or eligible for listing on the National Register of Historic Places (NRHP). Consultation with State Historic Preservation Office (SHPO), Tribal Preservation Office (THPO) and other consulting parties depending on resource proposed to be impacted.

		WCA and Corps Compa
Program Element	wca	Corps Regulatory
Basis of Authority	State statutes and rule (Mn Rules Chapter 8420)	Section 404 of Clean Water Act (CWA) and Section 10 of Rivers and Harbors Act (RHA)
Regulated Waters	Wetlands except incidental and wetland areas of Public Waters (unless waived)	Navigable Waters and Waters of the U.S. (WOTUS)
Regulated Actions	Fill, drain, excavate (semi-perm. Flooded areas)	Discharges of dredged or fill material (404 CWA) Work in, over, or under navigable waters (Section 10 RHA)
Program Administration	LGU implementation, BWSR oversight, DNR enforcement	Corps Districts implement, EPA oversight on 404
Type of Approvals	WCA decisions	Permit authorizations via IPs, GPs, NWPs
Applying for Approval	WCA application or request for decision	Pre-Construction Notification (PCN) for GPs/NWPs, Application for IP
Mitigation for Impacts	Replacement	Compensatory Mitigation





- Federal agencies may not issue a permit unless a certification that the discharge compiles with voter quality requirements or waves certification. - Minescals Postborn Control Agency (MPCA) is responsible for adopting state water quality standards and stating Section 402 certifications outside of the enteror boundaries of Federal Processing and interventions. - On tribal lands where the Tribe is not authorised to issue water quality certification, (PA is the certifying authorities include Fond du Lac, Grand Portage and Leven Late and Red Late. - MR These top dately that are 401 certifying authorities include Fond du Lac, Grand Portage and Leven Late and Red Late. - Requires a federal action (permit, license, etc.) that may involve a discharge into waters of the United States. If none, then not applicable. - No federal Permit Required - No federal Required - No federal Required - Program Administration - All General Permits (GPs) in MN have various levels of certifications, denials or special conditions depending on
quality standards and issuings Section 401 certification coaside of the enterior boundaries of Federally Recorded Indian resources. On tribal lands where the Titles is not authorized to issue water quality certification, EPA is the certifying authority. NRI Tibes (to date) that are 401 certifying authorities include Fond du Lac, Grand Portage and Leech Lake and Red Lake. Requires a federal action (permit, license, etc.) that may involve a discharge into waters of the United States. If none, then not applicable. No federal Permit Required Permit Required Program Administration *All General Permits (GPs) in MN have various levels of certifications, denials or special conditions depending on
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No federal Permit Required = No 401 Certification Required
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All General Permits (GPs) in MN have various levels of certifications, denials or special conditions depending on
certifications, denials or special conditions depending on
the location of the project and general permit.
Individual Permits (IP's) and GPs without certification require an individual certification.
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Outstanding Resource Values Waters

- Waters designated as such for their "exceptional characteristics".
- Two Types of ORVWs:
 - Restricted activities are restricted as necessary to preserve the existing water quality and to maintain and protect the exceptional characteristics.
 - **Prohibited** prohibits activities that result in a net increase in loading or other causes of degradation.

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Program Element	WCA	Corps Regulatory Program	401
Basis of Authority	State statutes and rule (Mn Rules Chapter 8420)	Section 404 of Clean Water Act and Section 10 of Rivers and Harbors Act	Section 401 of Clean Water Act
Regulated Waters	Wetlands except incidental and wetland areas of Public Waters (unless waived)	Waters of the U.S. (WOTUS)	Waters of the U.S. (WOTUS)
Regulated Actions	Fill, drain, excavate (semi- perm. Flooded areas)	Discharges of dredged or fill material	Federally permitted or licensed activities that may result in a discharge into WOTUS
Program Administration	LGU implementation, BWSR oversight, DNR enforcement	Corps Districts implement, EPA oversight	MPCA, EPA and Authorized Tribes implement
Type of Approvals	WCA decisions	Permit authorizations via IPs, GPs, NWPs	Water Quality Certifications
Applying for Approval	WCA application or request for decision	Pre-Construction Notification (PCN) for GPs/NWPs, Application for IP	Request Pre-filing meeting 30 days in advance of request for certification. Anti-degradation assessment form.
Mitigation for Impacts	Replacement	Compensatory Mitigation	Mitigation

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Program Basics	
 The U.S. Dept of Agriculture (USDA) via the 1985 Food Security <u>Act</u> provides benefits (loans, assistance payments, insurance premium subsidies, etc.) to producers of agricultural crop commodities. Typically referred to as the "Farm Program". 	
 The program is modified and re-authorized periodically by congress. This is typically referred to as the "<u>Farm Bill</u>". 	
76	
Agency Roles (related to wetland conservation provisions)	
 Natural Resource Conservation Service (NRCS): Makes technical determinations by assigning labels to farm fields that are significant in determining compliance with wetland conservation provisions. 	
 Provides <u>technical assistance</u> to producers to assist in wetland conservation compliance. 	
• Farm Service Agency (FSA):	
 determines whether production/planting occurred on converted wetland and if producer is in compliance with wetland conservation provisions. 	
77	
Wetland Conservation Provisions of Food Security Act	
Producers must complete form AD-1026 certifying they will not:	
 Plant or produce an agricultural commodity on a <u>converted</u> <u>wetland</u>; or 	
 <u>Convert a wetland</u> with the intent to make production of an agricultural commodity possible. 	
70	

How Does	NRCS	Evaluate	Compl	iance?

Primarily through <u>Certified Wetland Determination</u> (CWD).

Involves identifying wetlands and then assigning a <u>label</u> that has implications for compliance. For example, if producer drains a wetland for crop production, that would result in a label change that could result in producer being ineligible.

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Program Element	WCA	404	Wetland Conservation Provisions of Food Security Act
Basis of Authority	State statutes and rule (Mn Rules Chapter 8420)	Clean Water Act	Food Security Act
"Regulated" Waters	Wetlands except incidental and wetland areas of Public Waters (unless waived)	Waters of the U.S. (WOTUS)	All wetlands
"Regulated" Actions	Fill, drain, excavate (semi- perm. Flooded areas)	Discharges of dredged or fill material	Draining, dredging, filling, leveling, or otherwise manipulating to make crop production possible.
Program Administration	LGU implementation, BWSR oversight, DNR enforcement	Corps Districts implement, EPA oversight	Farm Service Agency, technical determinations by NRCS
Type of Approvals	WCA decisions	Permit authorizations via IPs, GPs, NWPs	Eligible to receive benefits
Applying for Approval	WCA application or request for decision	PCN	Form 1026
Mitigation for Impacts	Replacement	Compensatory Mitigation	Mitigation

80

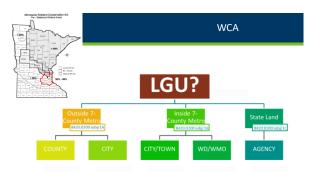
How many jurisdictions?





WCA Local Government Duties







Who is the LGU?

- LGU's can <u>delegate</u> some or all of their authority to another entity provided that both parties pass resolutions (see BWSR website for example resolutions).
- If project overlaps LGU jurisdiction, then the LGU is:
 - $\bullet\,$ One with zoning authority over the project
 - If both have zoning authority, then the one in which the most impact occur.
 - Both LGUs can maintain separate jurisdiction if agreed upon.

86

Impacts in Pitol Lake 1,500 ft/2

Example

Scenario 1 – Shakopee delegates duties to PL but is still noticed and comments. Prior Lake responsible for LGU duties.

Scenario 2 – Per rule (most impact) Shakopee reviews entire application and is responsible for LGU duties

Scenario 3 – Cities agree that both review and approve application within their respective jurisdictions, and both administer LGU duties. Result: two applications.

Who defines a project?

The LGU defines the project

Definition of "project" (8420.0111 Subp. 54):

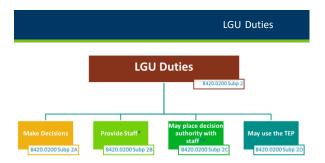
Project means a specific plan, contiguous activity, proposal, or design necessary to accomplish a goal as defined by a local government unit. As used in this chapter, a project may not be split into components or phases for the purpose of gaining additional exemptions.



88

												LG	U List
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89



		LGI	J Duties, cont	i.
		LGU Duties	8420.02005ubp 2	
Enlist fair preponderance of Evidence 8420.0200 Subp 2E	Evaluate landowner request 8420.0200 Subp 2F	Maintain Records 10 years 8420.0200 Subp 2G	May charge fees	Annual Report

Delegation of Decision-Making Authority to Staff

- Decision authority by default rests with the elected/appointed governing board (City Council, County Board, WMO Board, etc.)
- However, the LGU may, through resolution, rule, or ordinance, place decision-making authority with staff according to procedures it establishes.

92

Failure to Apply Law

If the LGU is not following WCA:

- 1) BWSR notify LGU in writing of its concerns
- 2) Spot Checks, PRAP, Audits
- 3) Can then impose moratorium on making decisions

Local Wetland Ordinances

- •WCA provides minimum standards
- Local governments may require more procedures and more wetland protection, but not less

94

Plays a key role in implementation. Representative from LGU, SWCD, BWSR and DNR (if project effects public waters and/or in shoreland zone). Primary role is to advise LGU on decisions. Some decisions depend on TEP recommendation/concurrence. TEPs often advise landowners/applicants during pre and post application reviews.

95

Key Roles in WCA Implementation

- **LGU** make WCA decisions, leads Technical Evaluation Panel
- **SWCD** serve on TEP, write restoration plans for violation orders
- BWSR serve on TEP, hear appeals, administer wetland bank, oversee and train LGUs.
- DNR serve enforcement orders and coordinate/collaborate with TEP, LGU and SWCD on enforcement process.





TEP Roles

- Determine technical issues
- Generates findings Document specific evidence
- Makes recommendations to LGU
- Operate objectively, clearly, concisely, and timely

The TEP does not:

- Make decisions
- Perform LGU duties (notices, extensions, etc.)

98

Sea Sea Control Contro

TEPs can and do operate informally

- Not subject to open meeting law.
- Field reviews.
- Open discussions.
- Healthy debates.
- · Gather info.





When should you hold a TEP meeting?

- Complex or difficult projects
- Visible, high-profile, or public projects
- LGU is applicant
- Enforcement cases
- Bank plan and monitoring report reviews
- Local Government Road Wetland Replacement Program projects



100

When is TEP required to make findings?

- Requested by LGU, landowner, or a member of TEP
- LGU extends decision timeline beyond 5 years
- Enforcement when determining whether restoration is not possible or prudent



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TEP

Who can Request a TEP?

- LGU
- TEP member
- Landowner
- Others who have requested to be noticed



TEP Meetings

- Step 1: Define purpose of TEP discussion/review (set a formal agenda)
- Step 2: Have an open discussion (there will be disagreements)
- Step 3: Summarize and agree to conclusions (find common ground)
- Step 4: Write Findings Report (be clear and concise)



103

TEP findings & recommendations:

- Communicate the cumulative result of field visits, report reviews & informal discussions.
- Give the applicant/landowner direction on next steps (if any).
- Often provide the LGU with the basis for their decision.

	Wetland Conservation Act
Technica	Evaluation Panel Form
Fish form can be used to document TEP for Schoolinsform, enhancement and pre-appl	dings and recommendations related to WCA decisions, feation reviews.
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104

Tips on Well-Written TEP Findings

We will cover the following topics:

- Purpose & audience
- Timing
- Active voice
- Subjective language & "legal-ease"
- Relevant
- · Findings vs minutes
- Honesty

Minnesota Wetland	
Technical Evaluat	ion Panel Form
This form can be used to document TEP findings and rest determinations, enhancement and pre-application-rodes	momentations related to WCA decisions.
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TEF	recommendations
 TEP may recommend approval, approval with cond LGU must consider TEP findings and recommendati 	
TEP cannot make findings without having at least o	
a site visit	ne member make
• Findings and recommendations must be endorsed	by a majority of
members	
106	
What if the LGU do	esn't agree with TEP?
The LGU must provide detailed reasons for rejecting the [TEP] finding of fact or	
recommendation in its record of decision;	
otherwise, the LGU has not sufficiently considered the TEP report.	
the FEI Teport.	**************************************
	I'm not <u>arguing</u> , I'm just <u>explaining</u>
	why I'm right.
	, ,
107	
Detailed reasons for	
re	ecommendation?
"The Roard felt that the TED's recommendation to describe	a application was uproceedable
"The Board felt that the TEP's recommendation to deny the and therefore we approve the application."	: application was unreasonable
108	

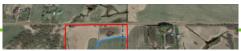
Reasons for not following TEP recommendation

"The Board finds that the TEP's recommendation to reject the application based on the availability of a reasonable and prudent alternative alignment to the proposed road (impacting less wetland) did not give due consideration to the decreased public safety associated with alternative alignments. The alternative alignments mentioned in the TEP's recommendation result in unsafe sighting distances at road intersections according to national safety standards. Therefore, the Board finds that there are no feasible and prudent alternatives and approves the application."

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What TEP findings should include:

- Landowner needs to find out DNR jurisdiction first.
 Include TEP's assessment of delineation and need for adjustments to line and type before
- Inform landowner of potential applicable *de minimis* amount.

 Inform landowner that he/she must be able to explain why the access road cannot be built on the adjacent parcel (seemingly in the same ownership) in order to minimize wetland

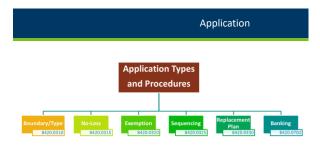
What TEP findings $\underline{\text{should } \textit{not}}$ include:

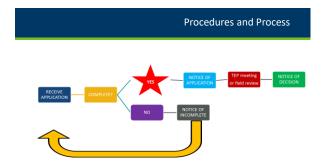
- Historic cropping conditions from the 1980s.
 Landowner's warehouse 1 mile west.

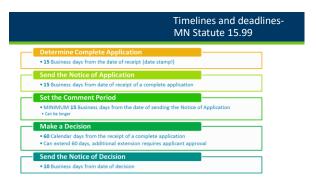


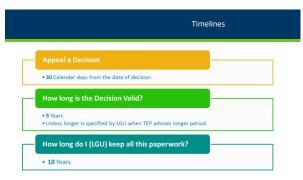
WCA Forms and Templates Wetland Conservation Wetl



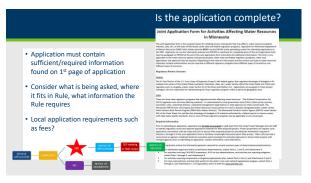




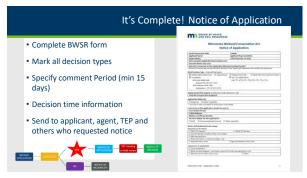




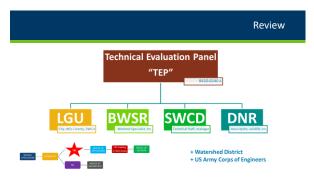


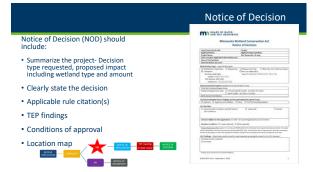


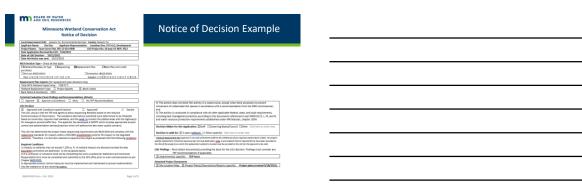












Minnesota Wetland Conservation Act Technical Evaluation Panel Form this too usble and to downer II's fading and incommendation returned to WCA decisions, temperature, we recent units a self-information.	TEP Form Attached to NO
Local Government Unit: Generic Co. Environmental Services County: Generic Co.	
Landowner or Project Propeser: Jim Dee Agent/Nepresentative(s): Jonathan Doe, CEO G.O.	
Development Project Name (see Asserting Section 1)	
Project Location: 32 aggs percel incated in the SL/2 SWL/4, Section SJ, Bog Teverable, PID 12-052-0900	
Purpose of TET findings/Recommendation - check all that apply and describe	
☐ Fre-application review ■ Application Review Delated to WCA Sections	
☐ Local Government Road Worland Replacement Program Eligibility ☐ WCA Determination Request	
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LGU Decision

- Based on standards and procedures in WCA, TEP Findings, and Recommendation.
- Must occur within 60 day of complete application (or as extended)
- Requires a Notice of Decision within 10 days



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General Appeal Process

- 30 day appeal window following NOD
 - Any work completed during this period may be at risk.
- 30 days starts from postmarked date of mailing or date of electronic transmission
- LGUs can have local appeal process
- Extension possible by mutual agreement



Appeals

- · Appeals may be made by
 - · landowner,
 - those required to be noticed (TEP/other), or
 - 100 residents in county where wetland is located.
- Appeal goes to BWSR.
- Heard by Dispute Resolution Committee with final decision by full BWSR Board.



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Summary of LGU Review Process

- Discussion (pre app meeting?),
- Review of application,
- On-site review,
- TEP meeting(s)/Rec.,
- Amendment(s)?
- more discussion.....



 ${\it *** Don't forget to include our Army Corps of Engineers partners!!}$

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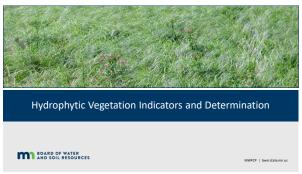
How long is a WCA decision valid for?

- A) One year
- B) Three Years
- C) Five Years
- D) Ten Years



WCA Application Procedures Review LGU Roles **Application Procedures** Agency Action Deadlines Noticing Requirements Technical Evaluation Panel

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Outline

- Definition
 - Define Hydrophyte
 - What makes a plant a hydrophyte
 - Why it matters
- Indicators
- Indicator status
- Field indicators
- Dominance
- Hydrophytic Vegetation Hydrophytic Vegetation Determining Hydrophytic Plant Community
 - Rapid Test
 - 50/20 Rule
 - Prevalence Index
 - Morphological Adaptations

Hydrophytic Vegetation Definition	1 11 14 14 1	
	nnhyfic Vegeta	tion Definitioi

Wetland definition includes the language: "...and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions."

1987 Manual says in a wetland, "The prevalent vegetation consists of macrophytes that are typically adapted to areas having hydrologic and soil conditions described above. Hydrophytic species, due to morphological, physiological, and/or reproductive adaptation(s), have the ability to grow, effectively compete, reproduce, and/or persist in anaerobic soil conditions."

Hydrophytic Vegetation: Hydrophytic vegetation is defined herein as the sum total of macrophytic plant life that occurs in areas where the frequency and duration of inundation or soil saturation produce permanently or periodically saturated soils of sufficient duration to exert a controlling influence on the plant species present.

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Hydrophytic Vegetation Definition

What Is a Hydrophyte?

Hydrophyte Water Plant

OR

Any plant that is adapted to grow in water or in wet habitats.



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Hydrophytic Vegetation Definition

- What makes a plant a hydrophyte?.....ADAPTATIONS!

 - * Reproductive adaptations --- \Rightarrow $\,$ changes in how the reproduce
 - Physiological adaptations ----> internal chemical process changes

Morphological Adaptations

List of Examples

- Buttressed tree trunks
- Multiple trunks
- Pneumatophores
- Adventitious roots
- Shallow roots
- Hypertrophied lenticels
- Aerenchyma
- Polymorphic leaves
- Floating leaves

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Morphological Adaptations





Buttressed bases

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Multiple Trunks



Examples

Shallow Roots - Adventitious Roots



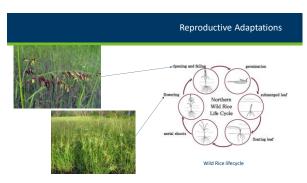




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Why Hydrophytes Matter

- $\bullet \ \ \text{They have} \ \underline{\text{adapted to life in saturated/ponded}} / \text{anaerobic conditions}$
- A prevalence of hydrophytes in a plant community indicates the area likely experiences a period of ponded or saturated soils such that they <u>out compete</u> <u>the non-hydrophytes</u>
- The vegetation component in wetland delineation requires each species be classified as a hydrophyte or non-hydrophyte, and then apply to the community as a whole





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What about bryophytes?

- Bryophytes are not vascular plants.
- Sphagnum moss is listed as bog plant community species but does not have an indicator status



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Plant ID Applications: Seek/iNaturalist PictureThis NatureID LeafSnap Plantin PlantNet PlantSnap FlowerChecker BWSR does not endorse specific products.

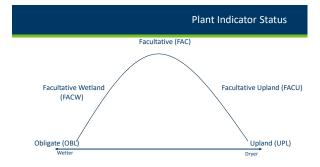
Individual Plant Indicator Status

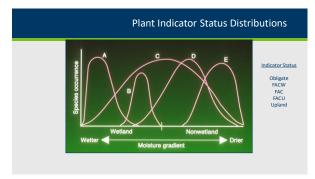


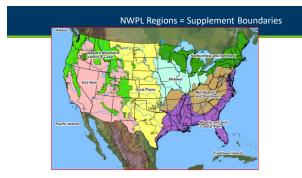
https://www.usace.army.mil/Media/Announcements/Article/3679433/13-february-2024-final-2022-national-wetland-plant-list-is-available/

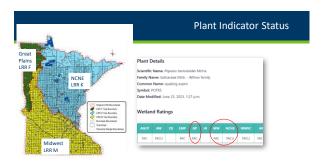
148

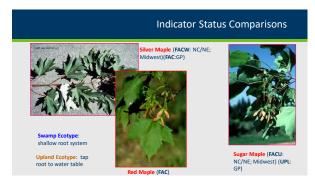
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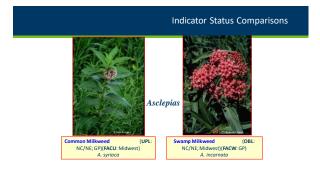


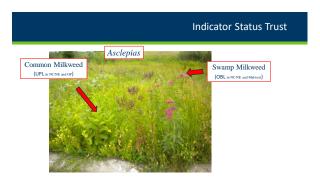


















FACU Examples





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UPL Species Examples







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Reed Canary Grass - FACW



Is RCG a true hydrophyte because it occasionally occurs in uplands?

RCG fits well within the concept of a FACW species as it usually occurs in wetlands, but may occur in non-wetlands

The fact that RCG occasionally occurs in uplands is why it wasn't assigned an OBL indicator status

Indicator Status



Plant species is not on the list...

Using incorrect name or synonym?

Searching under most current scientific name? (some have changed)

If still not on the list: then

species is UPL

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Corn, soybeans and other crops do not have an indicator status: Normal Circumstances? Atypical for vegetation? WeTLAND DETERMINATION DATA FORM - Midwest Region WETLAND DETERMINATION DATA FORM -

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From Individual to the Community

Vegetation Component Focus is on plant communities and not individual plants







From Individual to the Community



Delineation relies heavily on FIELD based INDICATORS applied to the whole veg community

Field Indicators for Hydrophytic Vegetation relies on the dominance or prevalence of hydrophytes in the community

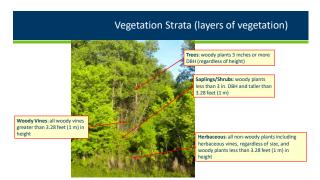
** Data collection/sampling is required to demonstrate/prove the veg community is dominated by hydrophytes for an indicator to be met.

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https://www.dnr.state.mn.us/npc/index.ht

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Vegetation Strata

Trees: woody plants 3 inches or more DBH regardless of height

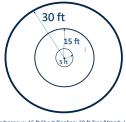
Shrubs/Saplings: woody plants less than 3 inches DBH and taller than 1 meter (3.28 feet) in height

Herbaceous: all non-woody plants regardless of size AND woody plants less than 1 meter (3.28 feet) in height



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Typical Vegetation Sampling





5 ft Herbaceous; 15 ft Shrub/Sapling; 30 ft Tree/Woody Vine

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Vegetation Sampling Adjustments

Circular plot overlaps two different plant communities?
Then use rectangular plot of same square footage.





Determining Dominance- Sampling

- Within plots relative abundance of a species is used as the metric for determining dominance
 - Typical abundance measures include:
 - basal area for tree species
 - percent areal cover
 - stem density
 - · frequency based on point-intercept sampling.



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Determining Dominance- Sampling

ESTIMATES OF PERCENT COVER









Percent Areal Cover

- Estimate can vary from person to person
- Almost NEVER adds up to 100%...sometimes more; sometimes less
- Is recommended method for determining
- Used by 50/20 Rule
- Used by Prevalence Index
- Is different that Absolute Cover = Actual or

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Determining Dominance- Sampling



Determination of Hydrophytic Vegetation

Sequence of Field Indicators

- 1. Rapid Test
- 2. Dominance Test ("50/20 Rule")
- 3. Prevalence Index
- 4. Morphological Adaptations

Dominance Test worksheet: Number of Commant Species That Are OBL, FACW, or FAC: Total Number of Dominant Species Armsu All Finds (8)
Percent of Dominant Species That Are OBL, FACW, or FAC: (A/B)
Presidence lodes workheet
Hydrophyto Vegetation Indicators: - Tago Elect for Injectophyto Vegetation 2 - Commission Tests in 50%. 3 - Prevalence Index is 61%. 4 - Netyphological Adoptional (Provide supporting data in Remarks or on a separate phase). Proliferants Injectophyto Vegetation (Citylani) *Indicators Injectophyto Vegetation (Citylani) *Indicators of hydro soil and without hydrology must be prevent, united.
Hydrophytio Vegetation

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Determining Hydrophytic Vegetation

The procedure for using hydrophytic vegetation indicators is as follows:

- 1. Apply Indicator 1 (Rapid Test for Hydrophytic Vegetation).
- 2. Apply Indicator 2 (Dominance Test).
 - a) If the plant community fails the dominance test, but indicators of hydric soil and wetland hydrology are both present, proceed to step 3.
- 3. Apply Indicator 3 (Prevalence Index).
- 4. Apply Indicator 4 (Morphological Adaptations).
 - a) If none of the indicators is satisfied, then hydrophytic vegetation is absent unless indicators of hydric soil and wetland hydrology are present and the site meets the requirements for a problematic wetland situation.

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Hydrophytic Plants – Rapid Test



All dominant species across all strata are rated OBL or FACW, or a combination of these two categories, based on a visual assessment

1. Rapid Test for Hydrophytic Vegetation



All dominant species are rated OBL or FACW, or a combination of the two, based on a visual assessment

Example: 50% cattail (OBL), 50% areal cover by reed canary grass (FACW)

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Hydrophytic Plants – Dominance Test

- Dominance Test AKA 50/20 Rule
 - Used to determine which species are dominant in each strata (layer of veg)
 - Once dominate species are identified their percent cover does not matter; <u>all treated equally</u>
 - Example: Tree Strata may have low number of species compared to Shrub Strata, but may still have a dominant component.
 - IF greater than 50% of the dominant species across all strata are OBL, FACW, or FAC, THEN hydrophytic plant community exists
 - Example: 5 dominant species are identified. 3 dominant species are FACW and 2 dominants are FACU. MEETS CRITERIA FOR HYDROPHYTIC PLANT COMMUNITY; 3/5=.6 or 60% FACW dominants

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Hydrophytic Vegetation – Dominance Test (50/20 Rule)

- <u>Estimate absolute percent cover of each species in first stratum.</u> Species must be at least 5% to be considered dominant.
- 2. Rank species from most to least abundant
- 3. Calculate the <u>total percent</u> cover of all species (usually not 100 percent) in that stratum
- 4. Calculate 50% of total cover
- 5. Calculate 20% of total cover
- 6. Begin at top of list and add percent covers together until 50% threshold is met
- 7. Continuing after last species in 50%, next identify species that ALONE meet or exceed 20% threshold
- 8. Repeat for each stratum

Hydrophytic Vegetation – Dominance Test

	50,	/20 Rule Example
Strata 1		120 x 50% (0.50) = 60
Species	% Cover	
Species a	45	120 x <u>20%</u> (.20) = 24
Species b	30	
Species c	25	Species a + Species b = 75 Together exceed 50%
Species d	10	
Species e	5	Species c = 25individually meet/exceed 20%
Species f	5	
Total Cover	120	Species a, b, and c are dominant

Note: if species percent cover is a tie, include both

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Stratum	Species Name	Wetland Indicator Status (Region 1)	Absolute Percent Cover	Dominant?	Dominance Test
	Impatiens capensis Geranium carolinianum Toxicodendros sudicares	ENCW UPL	15 7 5	Yes Yes	
Herb	Lonioera tatarica Giyoeria striata Parthenocissus guinquefolia Anisaema triphytium Carex lauffora	FACU OBL FACU FACW FACU	2 2 1 0.5 0.5	No No No No	Tally number of dominants across all strata – 5
		Total cover	33.0		
		50/20 Thresholds 50% of total cover 20% of total cover	- 16.5%	10	2. Tally number of dominants that
	Carpinus caroliniana	FAC	35	Yes	are FAC, FACW, or OBL - 4
	Caryo oveta	FACU	10	No	a.c.,,, or obt
	Acer saccharum Quercus rubra	FACU	5	No No	
Sapling/shrub	Quertus raura	Total cover	55.0	140	3. Calculate if FAC. FACW, OBL
		50/20 Thresholds 50% of total cover 20% of total cover	= 27.5%		dominants comprise more than
	Querous bicolor	FACW	40	Yes	50% of plant communities - 4/5
	Fraxinus pennsylvanica	FACW	17	Yes.	
	Climus americana Carva custa	FACW	10	No No	= 80%
Tree	Carya Crasa	Total Cover	75.0	140	
		50/20 Thresholds 50% of total cover 20% of total cover	= 37.5%		
Woody vine	Toxicodendron radioans	FAC (1	No	
Hydrophytic Vegetation Determination	Total number of dominant species Percent of dominant species that Therefore, this community is hyd	are OBL, FACIAL or FAC		est).	

Class exercise

How many <u>dominant</u> <u>species are there</u> in the sample point data?

Note: if fails but have Hydrology and Soil, go to Prevalence Index

1, 2, 3, or 4?

Species A	Herbaceous	35
Species B	Herbaceous	30
Species C	Herbaceous	22
Species D	Herbaceous	20
Species E	Herbaceous	15
Species F	Shrub/sapling	5
Species G	Tree	3

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How many dominant species are there in the sample point data? Species Strata % Coverage Species A Herbaceous Species C Herbaceous 22 Species D Herbaceous 20 Species E Herbaceous 15 Species E Herbaceous 15

Species G

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Apply indicator – Result?

• Does this pass the dominance test?

• IF greater than 50% of the dominant species across all strata are OBL, FACW, or FAC, THEN hydrophytic plant community exists

Species	Strata	Ind. Status
Species A	Herbaceous	FACW
Species B	Herbaceous	FAC
Species C	Herbaceous	FAC
Species D	Herbaceous	FACW
Species E	Herbaceous	FAC
Species F	Shrub/sapling	FACU
Species G	Tree	OBL

Hydrophytic Vegetation – Prevalence Index

- Prevalence Index
 - A numerical calculation used to determine whether a hydrophytic plant community is present
 - Uses a weighted average and $\underline{\mathsf{uses}}$ all plant species in the plot, not just dominant
 - Values range from 1 to 5
 - Values less <u>than or equal to 3</u> indicate hydrophytic plant community

Total % Cover of:	Multiply by:	
OBL species	x 1 =	
FACW species	x 2 =	
FAC species	x 3 =	
FACU species	x 4 =	
UPL species	x 5 =	
Column Totals:	(A)	Ø

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Hydrophytic Vegetation – Prevalence Index Species Tree Strata Species a Species b Species c Species d Species e Species f Prevalence Index worksheet: Total % Cover of: Multiply by: FACW OBL FAC FAC FACU UPL 45 30 25 10 5 __ x 1 = ___85 OBL species : 85 FACW species ___ 115 230 _ x 2 = __ 60 x 3 = ___ 180 FAC species __ __ x 4 = ___100 FACU species _____25 UPL species 15 x 5 = 75 Column Totals: 300 (A) 670 Herbaceous Strata Species A Species B Species C Species D Species E Species F Prevalence Index = B/A = ____

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					Class	Exercise
Herb Stratum 1		5)	Absolute % Cover 30 20 15 5	Dominant Species Y Y Y N	Indicator Status FACU UPL FAC FACW
o <u>contago caraco</u>	Prevalenc Total % C OBL spec FACW spe FAC spec FACU spe UPL speci Column to Prevalenc	over of: ies ecies ies ecies ecies ies	x 1 = x 2 = x 3 = x 4 = x 5 = (A)			17100

				Class Exerci	se
Prevalence Inde			Prevalence Index wo		
Total % Cover of:			OBL species FACW species	x1= x2=	_
OBL species	x 1 =	0	FAC species	×3=	-
			FACU species	× 4 =	-
FACW species	5x2=	10	UPL species	x 5 =	
FAC species	15x3=	45	Prevalence Index :	(A) = B/A =	_(B
ACU species	35 x 4 =	140	Hydrophytic Vegetat	ion Indicators:	
JPL species	20 x 5 =	100		Hydrophytic Vegetation	
Column totals	(A)	(B)	2 - Dominance Te		
Prevalence Index	c = B/A =	3.93	ı —	<u> </u>	

Hydrophytic Vegetation – Morphological Adaptations

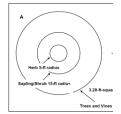
Morphological Adaptations

- Use when more than 50% of FACU plants exhibit morphological adaptations to saturated soil conditions AND criteria for hydric soils and hydrology is present
 - For each <u>FACU</u> species exhibiting adaptations, record percentage of individuals with morphological adaptations on data sheet so long as the adaptations are not also common in the same species within nearby uplands areas.
 - 2. If more than 50% have adaptations then re-assign indicator status for that species from FACU to FAC
 - 3. Recalculate dominance test and/or prevalence index

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Vegetation Sampling Field Exercise





VEGETATION - Use scientific na	mos of plants			
TEGETATION - OSE SCIENCIAL IN		Commission Test works/seet		
Time Stratum (Plot size:	5 Cover Species? Status	Number of Dominant Species		
1.				
2.		(4) (A)		
3.		Total Number of Daminant		
4.		Species Across All Strata: (8)		
SwingStrub Stream (Flot size:	= Total Cover	Percent of Dominant Species That Are CRL, FACKE or FAC: (AR)		
		Prevalence Index worksheet:		
		Total 'N Cover of: Multiply by		
		OBL species x1 =		
1:		FACW species x2 =		
	= Total Cover	FAC species x3 =		
Herb Stratum (Plot size:	- 1000000	FACU species x4 =		
1		UPL species x5 =		
2		Column Totals:(A)(B)		
3.				
4		Previolence Index = BX =		
5.		Hydrophytic Vegetation Indicators:		
8		Dominance Test is >50% Prevalence Index is \$1.0°		
7.				
8		Moshdopical Adaptations' (Provide supporting data in Flements or on a separate sheet)		
9.		- Problematic Hadrophytic Vegetation' (Explain)		
10				
	= Total Cover	Indicators of hydric soil and writing hydrology must		
Woody Vine Stratum (Pot size		be present, unless disturbed or problematic.		
1				
2		- Hydrophytic Vegetation		
% Bare Ground in Horb Stratum	Total Cover	Present? Yes No		
Remarks				
			193	