

MN Wetland Professional Certification Program Regional Training-Redwood Falls

#### Minnesota Wetland Professional Certification Program

#### 1

BOARD OF WATER

Remaining MWPCP 2024 Courses

- Regional Training -Redwood Falls- August 27-28
- Introduction to Wetland Delineation & Regulations- Brainerd - September 9-13
- Introduction to Wetland Delineation &Regulations- Arden Hills- September 30-October 4
- Antecedent Precipitation Tool- St Cloud MNDOT Training Center- October 22 (2 sessions)



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August 27

2024 WCA Statute Changes

Definitions

WCA Enforcement Short Course Assessing WCA impacts

Wetland classification system

De minimis & utility exemptions

Reviewing ATF applications
Delineation Field Review Exercise

Agricultural Exemption Drainage exemption

#### MWPCP Regional Training Agenda

August 28

Wetland Bank Monitoring Reports Wetland Bank plans Monitoring reports Monitoring methods Intro to the Enviro Atlas Methods for the new Wetland Functional Assessment Method Common Wetland Indicators of Hydrogeomorphic Method

Delineation review field exercise (Whittet bank site)



#### 2024 Statute Changes – summary



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BOARD OF WATER

#### **General Questions**

- What's the difference between statute and rule?
- · Who determines when the statutes become effective?
- Will the rules be different than the statutes?

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#### Background

Amendments to WCA Statutes since the current rule was adopted (2009)

- 2011 2012
- 2015 • 2017
- 2024

Some amendments require the completion of rulemaking before they become effective, others have been effective since passage.

We will discuss the 2024 amendments, most of which are effective August 1, 2024.

#### Information on BWSR Website

A strikeout-underline version of the statutory amendments and a narrated presentation are posted on the BWSR website.

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#### Wetlands Regulation in Minnesota



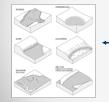
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#### Hydrogeomorphic Classification System for Wetlands

A Hydrogeomorphic Classification for Wetlands (HGM for short) was added as an

option for identifying "Wetland Type". HGM will be incorporated into WCA rules for implementation and Circular 39 removed.



HGM classifies wetlands based on their position in the landscape (depression, slope, floodplain, etc.) and their source of water (flooding from stream, lake bounce, seep, etc.).

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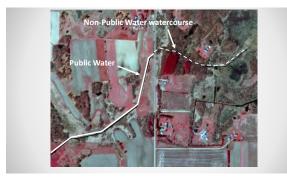
#### Non-PW Deepwater Habitats Now Regulated by WCA

- Water bodies that are too deep to be wetlands (generally >8.2 feet deep) and are not big enough to meet the criteria for Public Waters (>2.5 ac in metro, >10 ac non-metro) are now subject to WCA regulations.
- This change is effective August 1. Most of these water bodies include a fringe of wetland that was already regulated by WCA.

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#### Regulatory Authority for Non-PW Intermittent/Perennial Streams added to WCA

- BWSR can adopt rules that protect or mitigate impacts to watercourses that are upstream of Public Waters watercourses (drainage area >2 sq miles).
- This change is not effective until rules are adopted in a future rulemaking when the necessary resources and expertise are acquired to implement it.



#### **Agricultural Exemption**

The following provisions were <u>removed</u> from the agricultural exemption:

- Agricultural activities impacting a wetland that was planted, in a crop rotation, or set aside program in six of the 10 years prior to 1991.
- Agricultural activities impacting a wetland on ag pastureland remaining in the same use (restricted to certain wetland types and sizes).

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#### **Agricultural Exemption**

The following provisions were <u>added</u> to the agricultural exemption:

- Impacts to wetlands on agricultural land labeled as prior-converted cropland (PC) by the USDA Natural Resources Conservation Service (NRCS).
- Impacts to wetlands on agricultural land resulting from drainage maintenance activities authorized by NRCS where labeled as farmed wetland (FW), farmed-wetland pasture (FWP) or wetland (W).
- Labels must be identified on a "Certified" Wetland Determination.

#### **Drainage Exemption**

The following provisions were <u>removed</u> from the drainage exemption:

- Draining wetlands (certain type restrictions) in an unincorporated area on land that has been assessed drainage benefits for a public drainage system (with various requirements).
- Wetland impacts on lands that were planted with annually seeded crops, in a crop rotation, or set aside 8 of the last 10 most recent years.

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#### Drainage Exemption Maintenance/Repair Provisions

<u>Previously</u>, the drainage exemption had separate provisions for public and private drainage systems:

- Private: Wetland impacts resulting from maintenance/repair are exempt except for draining <u>wetlands</u> that have been in existence for more than 25 years.
- Public: Wetland impacts resulting from maintenance/repair are exempt except for draining types 3, 4, & 5 wetlands that have been in existence for more than 25 years.

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#### Drainage Exemption Maintenance/Repair Provision

Now, the "public" drainage maintenance exemption is the same as the "private" drainage maintenance exemption.

- What remains the same for public systems:
  - Drainage maintenance that drains wetlands that have existed for 25 years or less is still exempt.
- What changed for public systems:
  - Now all wetlands that have existed for more than 25 years will need to be evaluated for potential impacts, not just types 3, 4, and 5.

#### **Utilities Exemption**

- WCA exempts impacts to wetlands resulting from the installation, maintenance, repair or replacement of utility lines meeting certain requirements including a ½ acre threshold.
- This exemption now requires that the project be authorized under a permit issued by the U.S. Army Corps of Engineers. The ½ acre threshold was eliminated.
- The repair and updating of existing subsurface sewage treatment systems to comply with state/federal/local requirements is also exempt, is unchanged, and does not require a Corps permit.

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#### **De Minimis Exemption**

WCA has a de minimis which exempts relatively small wetland impacts associated with a project. The threshold for this exemption varied by many factors. The exemption was changed as follows:

- Eliminated thresholds based on wetland "type" and on location in the 11-county metro area.
- Clarifies that if project wetland impacts exceed the applicable de minimis threshold, all wetland impacts require replacement.
- Additional restrictions added to prevent dividing property to increase de minimis amounts.
- Eliminated previous restrictions related to the landowner's portion of the wetland and the cumulative area drained or filled since 1992.
- Thresholds were changed.

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#### **De Minimis Exemption**

De Minimis thresholds are now as follows:

- 20 sf in shoreland building setback zone (can be increased to 100 sf if permanent water runoff/retention/infiltration measures established).
- 100 sf in shoreland wetland protection zone.
- 400 sf in permanently/semi-permanently flooded areas of wetlands.
- 1/20th acre <50% area of state.
- 1/10th acre 50-80% area of state.
- 1/4 acre >80% area of state.

#### **Splitting Projects to Gain Exemptions**

 Previously, statute said that projects can't be split for the *sole* purpose of gaining exemptions. "*Sole*" was deleted. This means that projects can't be split to gain exemptions even if that was not the "sole" purpose of the split.

#### Wetland Banking - Review and Comment Timelines

- As with all WCA decisions, a decision on a wetland bank plan must be made in compliance with Minnesota Statutes 15.99 which generally requires a decision within 60 days.
- Statute directs BWSR to establish review and comment period timelines in WCA rule for wetland banking projects. Once adopted, the review timelines would no longer be subject to MS 15.99.
- Does not apply to other WCA application types.

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#### Wetland Replacement Responsibility – State Roads

- WCA requires that BWSR provide replacement for wetland impacts associated with public transportation projects meeting certain requirements, except for projects that Minnesota Department of Transportation (MnDOT) is responsible for.
- Statute now clarifies that MnDOT is responsible for wetland replacement on public transportation projects that occur on <u>state</u> roads, regardless of who the project sponsor or co-sponsor is.

#### Next Steps, WCA Rulemaking

- 1. Notice posted in State Register
  - Expand the scope of WCA rulemaking to include 2024 statute changes
  - Request for comments (deadline August 12)
- 2. Review/consider comments received.
- 3. Incorporate relevant statute changes into an initial WCA rule draft.
- Continue with the rulemaking process, including additional opportunities for public review and comment.

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#### **More Information**

BWSR website WCA Rulemaking page: https://bwsr.state.mn.us/wca-rulemaking.

Buffers -	Wetlands - Ease	iments - Technical I	tesources ~	Water Planning ~	Operational Reso	urces v Grants v
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#### WCA Rulemaking Page

• Includes link to State Register Request for Comments.

Link to statute changes includes a written summary and narrated presentation.

#### Wetland Conservation Act Rulemaking

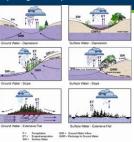


#### Hydrogeomorphic Method

- Assesses functional conditions of a specific wetland referenced to data collected from wetlands across a range of physical conditions

- Established Classes based on geomorphic, hydrology and hydraulic functions of palustrine wetlands:

• RIVERINE, DEPRESSIONAL, SLOPE, MINERAL SOIL FLATS, ORGANIC SOIL FLATS, ESTUARINE FRINGE, LACUSTRINE FRINGE

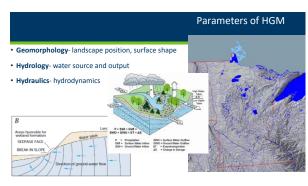




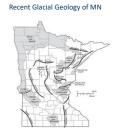


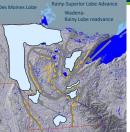






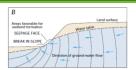
# In MN, geomorphology is result of glacial geology





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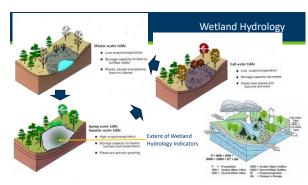




• Bi-directional

Estuarine and lacustrine fringe







Hydraulics	Hydrology Outputs	Hydrology Inputs	HGM Class (subclass)
unidirectional	surface flow evapotranspiration	surface flow precipitation groundwater	RIVERINE
unidirectional	groundwater recharge evapotranspiration	surface flow precipitation	DEPRESSIONAL- surface
unidirectional	intermittent surface flow evapotranspiration groundwater recharge	groundwater precipitation	DEPRESSIONAL: ground
unidirectional	surface flow evapotranspiration groundwater recharge	surface flow precipitation	SLOPED- surface
unidirectional	surface flow evagotranspiration	groundwater surface water precipitation	SLOPED- ground
unidirectional	evapotranspiration intermittent surface flow	precipitation intermittent surface flow	MINERAL SOIL FLATS
unidirectional	intermittent surface flow Evapotranspiration	groundwater precipitation	ORGANIC SOIL FLATS
bidirectional	tidal exchange surface flow Evepotranspiration	surface flow tidal exchange precipitation	ESTUARINE FRINGE
bidirectional	return flow to lake surface flow evapotranspiration	surface flow groundwater precipitation	LACUSTRINE FRINGE

#### HGM Determination Key from WIMN RAM Netland is not associated with a perennially flowing stream channel, floodplain, or fringin swignated lake

- to the Hydrogeomorphic (HGM) Classes letland is associated with a perennially flowing stream occurs (e.g., there is an apparent change in water to the channel compared to broader contiguous RIVERINE – Upper Perennial Regular o regime or wetland).
- cour (e.g., no apparent change in ous wetland) 7
- tark flooding other in NHD and requiar ou
- r reservoir (e.g., nan olygons in the coview is fringing a lake
- etit: WM subsystem polygons in the continuous basin Lake water elevation materians wellend hypringing -- sufficient weater flows to derotionally between the wetland consists of a floating mut elevation agrines (JAUOR the wetland consists) of a floating mut elevation a C or D water regimes). VAUOR the wetland consists of a floating mut elevation at C or D water regimes). Vational devotes above bygical high water take elevation and root consisting of floating mut (hypically wetlands with a D water regime that are not floating) ....7
- trained law, the white a closed elevation contour that allows for water an expression of basis, hickes between and memorade impoundments, white has been approximately Dataser regimes, in cert flaating, Al of part has produced a flat surface. Welfand has a produced a flat surface. Welfand has any other predominant water regime on the basis of a floating mat, and does not have significant vertical accretic af floating mat, and does not have significant vertical accretic and floating mat. Ing. AND vertical accretion ORGANIC SOIL FLAT 8
- DEPRES Validation is not within a closed elevation contour. Validation is no a topographic sition (e.g., 1% percent sition) 10. Groundwater is the primary water source (e.g., haste expendion/hasted), 10. Precipitation is the primary water source (e.g., groundwater indicative go 10. Precipitation is the primary water source (e.g., groundwater indicative go prevalent) water indicator species not SLOPE – Surface Water
- 1. Wethand has predominantly organic sol (an organic surface layer 2.20 cm present<sup>2</sup>) 12. Precipitation is the primary water source. ORGANIC SOIL FLAT

#### Deepwater Habitat



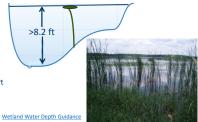
Deepwater aquatic habitats are areas that are permanently inundated at mean annual water depths >8.2 ft or permanently inundated areas less than or equal to 8.2 ft that <u>do not</u> support rooted-emergent or woody plant species They have the follow diagnostic characteristics:

- vegetation- no rooted-emergent or woody plant species are present in these permanently inundated areas
- Soil- the substrate technically is not defined as a soil if the mean water depth is >8.2 ft or if it will not support rooted emergent or woody plants

# Limits of wetland (depth)- Deepwater Habitat

Important Considerations for Wetlands

- Must be capable of supporting rooted, emergent vegetation.
- Must have soil.
- If the water is too deep or fast flowing, cannot support rooted vegetation and soil cannot form (unconsolidated bottom).



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#### Permanently and Semipermanently flooded areas

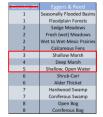
#### • 2009 Rule language:

2009 Rule language:
 Subp. 51. Permanently and semipermanently flooded area of a type 3, 4, or 5 wetland. "Permanently and semipermanently flooded area of a type 3, 4, or 5 wetland" means the portion of a type 3, 4, or 5 wetland below the level where the water has been maintained for a sufficient period of time to leave evidence upon the landscape, commonly the point where the natural vegetation changes from predominantly aquatit to predominantly terrestrial.



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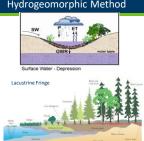
#### Permanently and Semipermanently flooded areas-Circular 39 & Eggers & Reed





# permanently and semipermanently flooded areas IGM Typical Water Hydrogeomorphic Method Llass Regimes Hydrogeomorphic Method flooded (Saturated most of growing season) Sw Sw

Organic Flat	All regimes except permanently flooded (Saturated most of growing season)
Organic Flat	Saturated
Sloped	Saturated
Riverine	Temporary Flooded
Lacustrine Fringe	Semi permanently to permanently flooded (up to 8.2')
Depression	Seasonally Flooded
Depression	Saturated
Depression	Semi permanently flooded (up



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# Ag Exemption, Subp.2

Impacts from Agricultural Activities

• 8420.0420 Subp 2 (A) Type 1,2 Phote 6 of 10 prior to 1991

(B) Agricultural, acture land, except bottomland hardword type 1

(C) SWCD Conservation Practices

(D) Wheeled Irrigation booms

(E) Aquaculture (F) Wild Rice (G)Ag Bank



#### NEW Agricultural Exemption Statute

Replacement plan for wetlands is not required for:

 impacts to wetlands on <u>agricultural land</u> labeled <u>prior-converted</u> (PCPROVISION 1
 impacts to wetlands requires from the second seco impacts to wetlands resulting from <u>drainage maintenance activities authorized by the 2</u> <u>Natural Resources Conservation Service</u>, on areas labeled farmed wetland <u>by the service</u>.

The <u>prior-converted cropland</u>, farmed wetland, farmed-wetland pasture, or wetland <u>must</u> <u>be labeled on a valid final certified wetland determination</u> issued by the Natural Resources Conservation Service. <u>Landowner is responsible to provide a copy</u> of the final certification of the termination (026 and CWD map) to, and allow the Natural Resources Conservation Service to share related information with, the local government unit and the board for purposes of verification: verification;

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#### Provision 1, Agricultural Land

"...impacts to wetlands on <u>agricultural land</u> labeled prior-converted (PC) cropland....."

"Agricultural land" means land used for the following uses: (1) pasture or hayland for domestic livestock;

(2) producing agricultural crops;

(3) growing nursery stocks; or

(4) Pasture or animal feedlots

(5) Farmyard, associated building sites

etc.

Must be <u>principally used</u> for cultivation or production of plant/animals. Includes lands in Conservation Contract (CRP)



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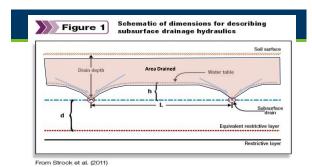
#### WCA Drainage Definitions

WCA Rules Chapter 8420 definitions:

• Ditch – Ditch has the meaning given under Minnesota Statutes, section 103E.005, subdivision 8.

"Ditch means open channel to conduct the flow of water"

- Drain or drainage any method for removing or diverting water from wetlands
- Drainage system Drainage system means a system of ditch or tile, or both, to drain property, including laterals, improvements, and improvements of outlets





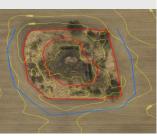
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#### WCA Drainage

<u>Any</u> method for removing or diverting waters from a wetland

Excavation of a ditchTile Installation

- Filling
- Diking
- Pumping
- Diverted water
- Etc.
- Luc.



#### WCA Drainage Impact

A loss in quantity, quality, or biological diversity of a wetland *caused* by drainage.



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#### Certified Wetland Determination (CWD) Basics

- Determinations by NRCS/ID areas subject to Wetland Conservation Provisions of Food Security Act
- May contain wetlands correctly labeled as PC
- CWD issued to Landowner & operator
- May not be completed on all enrolled lands
- Can be requested by those not in farm program

#### Valid CWD

- Determination date Prior to Nov. 28, 1990: not certified
- Determination date Between Nov. 28, 1990 to July 3, 1996: not certified,
  - with <u>limited</u> exceptions
  - NRCS Documentation needed from landowner
- Determination After July 3, 1996: Certified
- Final certification date in column or 30 days after Determination date





#### CWD Basics

- CWD Includes <u>Map and CPA-026</u>
  Prior to Nov. 28, 1990: not certified
- Between Nov. 28, 1990 to July 3, 1996: <u>not</u> certified, with limited exceptions
- After July 3, 1996: Certified

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#### Certified Wetland Determination Basics

- CWD's do not expire and are not periodically updated
- The CWD <u>remains valid and in effect as long</u> <u>as the area is devoted to an agricultural use</u> as determined by NRCS
- TEP/LGU/Other parties do not have appeal rights



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#### Certified Wetland Determination Basics

• A CWD is not the same as an FSA point map/is not valid for exemption use.



#### Ag Exemption Applicable CWD Labels

#### Provision 1

"...impacts to wetlands on agricultural land labeled priorconverted (PC) cropland....."

#### Prior Converted Cropland • NRCS/USDA Label on Certified Wetland Determination (CWD)

- Represents land drained, filled, or manipulated before December 23, 1985; was cropped prior to December 23, 1985; was not abandoned; <u>and</u> does not meet FW criteria
- NRCS determination





#### Ag Exemption Applicable CWD Labels

Provision 2 "..on areas labeled farmed wetland, farmed-wetland pasture, and wetland....

FW Farmed Wetland, area that was manipulated and planted before December 23, 1985, but still meets wetland criteria. May be farmed/maintained in the same manner as not abandoned.

FWP Farmed Wetland Pasture. area used for pasture or hay and manipulated before December 23, 1985 but still meets wetland criteria. These may be used/maintained in the same manner as long as not abandoned.

W Wetland. An area that meets wetland criteria, including wetlands farmed under natural conditions.



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#### Other CWD Labels

• Numerous other label codes

• Only PC, W, FW and FWP specific to the new statute

#### NRCS Drainage Maintenance Basics

"...impacts to wetlands resulting from drainage maintenance activities authorized by the Natural Resources Conservation Service ... "



**Specific to Provision 2** 

NRCS determines drainage maintenance based on the drainage manipulations that were in place prior to 12/23/85 and the resulting hydrologic conditions.

Generally a project that increases hydrologic affects to the wetland beyond would exceed NRCS maintenance

Authorized maintenance <u>may still allow</u> modification to system layout, but should result in same affect as above.

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#### NRCS Drainage Maintenance

NRCS Maintenance-repair, rehabilitation, and replacement of the capacity of existing drainage to allow for continued use of wetland currently in ag production as conditions were before 12/23/1985.

- Cleaning existing drainage ditch without improvement to drainage
- Repair existing tile without improvement to drainage (same depth, size, grade)
- May require rendering existing tile ineffective Should be documented/records kept by owner/operator

#### **NEW** Agricultural Exemption Statute

Replacement plan for wetlands is not required for:



 impacts to wetlands on <u>agricultural land Jabeled prior-converted (PCPCP) is ind</u>
 impacts to wetlands resulting from data impacts to wetlands resulting from drainage maintenance activities authorized by the Natural Resources Conservation Service, on areas labeled farmed wetland, farmedwetland pasture, and wetland.

The <u>prior-converted cropland</u>, farmed wetland, farmed-wetland pasture, or wetland <u>must</u> <u>be labeled on a valid final certified wetland determination</u> issued by the Natural Resources Conservation Service.

Landowner is responsible to provide a copy of the final certified way policy for bare (026 and CWD map) to, and allow the Natural Resources Conservator Service to share related information with, the local government unit and the board for purposes of verification;



#### PC Provision Breakdown

#### "...impacts to wetlands on agricultural land labeled prior-converted (PC) cropland....."

#### Needs & Requirements

- CWD w/PC label Must be on Agricultural Land •
- Deed restriction optional.

#### Allows

- Any impacts to areas meeting wetland criteria within the 139.7 acres of PC exempt from replacement
- New drainage, fill, or other ag activity impact
   Existing maintenance



#### PC Provision Example

#### "...impacts to wetlands on <u>agricultural land</u> labeled <u>prior-converted (PC)</u> cropland....."

#### LGU Review/Process Evaluate activity/other exemptions

• .

- Review Valid Certified Wetland Determination (CWD) .
  - Provided by owner/operator
- Map w/026 form- Label at top
   Confirm validity/date
   No wetlands outside area labeled PC impacted
- Consider Deed Restriction if needed (very rare)
- Provision applies to New or existing drainage



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#### PC Provision; Adjacent Wetlands Ex

"...impacts to wetlands on <u>agricultural land</u> labeled <u>prior-converted (PC)</u> cropland....."

#### LGU Review/Process

- Evaluate activity/<u>may not</u> impact adjacent wetland OR may meet another exemption.
   NRCS Lateral Effect Distances tool output
   Confirm data entry
- Review Valid Certified Wetland Determination (CWD)
  - Valid CWD map w/026 from Both if impacting both
  - PC label(s)
  - <u>Provided</u> by owner(s)/operator(s)



#### PC Provision; Adjacent Wetlands Ex

- If proposal <u>is new and/or improved drainage</u> that impacts wetland areas beyond PC label (or unknown label), work <u>would not meet</u> Ag Exemption, Provision 1.
- If PC label on adjacent land, activity would meet Ag. Exemption, Provision 1.

Treatment of PC/NW areas

 PC/NW - very common label combination used by NRCS for simplification

Results in difficulty ID areas as PC

- Exemption does not apply if area is not ag land as defined by WCA
- Exemption <u>may apply</u> if area meets WCA definition of ag land....





PC/NW Label, Provision 1

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#### PC/NW Label, Provision 1

PC or NW?

- Did area support Woody vegetation on 12/23/85?
  - If so, area should be considered NW and exemption not met
- If not, is evidence provided that an agricultural commodity was produced anytime prior to 12/23/85?
   If so, area should be considered PC and exemption met



#### PC/NW Label, Provision 1

Activities impacting wetlands on PC/NW labeled areas:

- 1) defined as WCA ag land, AND
- did not support woody veg on 12/23/85, AND
- a) produced ag commodity once pre 12/23/85.

Ag Exemption, Provision 1, met.

Key point(s); impacts on ag land & w/PC label met





#### **NEW** Agricultural Exemption Statute

Replacement plan for wetlands is not required for:

- impacts to wetlands on <u>agricultural land</u> labeled <u>prior-converted (PC)</u> cropland and • impacts to wetlands resulting from drainage maintenance activities authorized in a Natural Resources Conservation Service, on areas labeled farmed we provide the wetland pasture, and wetland.
- The <u>prior-converted cropland</u>, farmed wetland, farmed-wetland pasture, or wetland <u>must</u> be labeled on a valid final certified wetland determination issued by the Natural Resources Conservation Service.

Landowner is responsible to provide a copy of the final certified way polices to Both (026 and CWD map) to, and allow the Natural Resources Conservator Service to share related information with, the local government unit and the board for purposes of verification;

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#### Provision 2, Authorized Drainage Maintenance

"....impacts to wetlands resulting from drainage maintenance activities authorized by the Natural Resources Conservation Service, on areas labeled farmed wetland, farmed-wetland pasture, and wetland."

#### Requirements

- Activity occurs on an area labeled W, FW, or FWP Must be drainage maintenance authorized by NRCS
- May include impacts to other wetlands resulting from the authorized drainage maintenance (other labels, unlabeled wetlands, or even wetlands on non-agricultural land)



#### Authorized Drainage Maintenance Example

#### LGU Review/Process

- Evaluate proposal/Consider Drainage Exemption, if not exempt
- Review Certified Wetland Determination (CWD)
  - Provided by owner/operator
  - CWD Map w/026 form
  - Confirm CWD validity/date & W, FW, FWP labels



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#### Authorized Drainage Maintenance Example

- Verification of drainage maintenance USDA authorized by NRCS
- Evaluated activity (drainage plan, maps, photos, etc.) •
- IF it's a repair/replacement of existing, for practical purpose, *may* consider 'authorized by NRCS' .
  - layout/design could change but mimic hydrologic effect
    - Existing may need disabling



#### 71

#### Authorized Drainage Maintenance Example USDA d De Verification of drainage maintenance authorized by NRCS

- IF activity clearly <u>exceeds</u> repair or replacement (i.e. deeper, larger, relocated & more effective) •
  - Information demonstrating results of activity? acuvity?
    • Setback, consulting review, etc.
    • Copy of NRCS review/response based
    on site specific evaluation if completed?
    • Verification not possible, *may* not be
    exempt.



#### Authorized Drainage Maintenance Example

- Verification of drainage maintenance authorized by NRCS; \*\*Expanded Wetland\*\*
- Wetland boundary beyond FW label
- Activity impacts wetlands beyond label
  Still Exempt if repair/replacement
- Same effects, may be considered 'authorized by NRCS'
  - Key point(s): activity is occurring "on the FW label" and may be considered authorized with same hydrologic effects.



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#### Authorized Drainage Maintenance Example

#### LGU Review/Process

- Evaluate proposal/Consider
   Drainage Exemption
- Proposed tile activity
  - Two replacement tile lines
    - Two new lines
    - Assume Drainage exemption not met



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#### Authorized Drainage Maintenance Example

#### LGU Review/Process

- Review Certified Wetland Determination (CWD)
  - Provided by owner/operator
  - CWD Map w/026 form
  - Confirm CWD validity/date & W, FW, FWP labels





#### Authorized Drainage Maintenance Example

Verification of drainage maintenance USDA authorized by NRCS Certified W

If <u>red tile(s)</u> are repair/replacement of what was in place, for practical purpose, *may* consider this area 'authorized by NRCS'

- Wetland impacts beyond FWP label still exempt
- Key point: drainage maintenance of red tile is occurring "on an area labeled FWP" with same hydrologic effects, <u>even if impacts</u> beyond the labeled polygon



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#### Authorized Drainage Maintenance Example

Verification of drainage maintenance authorized by NRCS

The new <u>yellow</u> tile...

- Increased hydrologic effect beyond original drainage
  Exemption not met; replacement required



77

#### Exemptions – Drainage Exemption

A replacement plan is not required for draining or filling of wetlands, except for draining wetlands that have been in existence for more than 25 years, resulting from maintenance and repair of existing drainage systems, including public drainage systems.





#### **Rule vs Application**

#### Application - Not so Easy...

- When was it dug? Maintained?
- How much sediment is planned for removal?
- Do we have past records?
- Is there culverts near?
- Can the impacts be quantified?
- Delineate? Drainage estimates?
- Evidence? Other Information?

#### Items to Consider...

- Offsite data Sources (NWI, Soils, Past delineations/records, Public Waters Map, Lidar,
- Aerial Photo (FSA, Google Earth, MN Historic Aerial Photo's, Other sources)
- FSA Crop Records (when available)
- Antecedent Precipitation (puts information into context)
- Downstream Controls (possibly no change to drainage due to culvert elevations?)
- Lateral Effect Calculations (often submitted with agent involved; still has limits)
- Current Sediment Depth (is it so little as to not be quantifiable?)
- Others data (Elevation Data, Plans, As-builts, Contractor notes/bills, etc.)
- Site Visit



## Drainage Specific Requirements

#### 8420.0420, Subp. 3, D

- Spoil must be placed and stabilized to minimize impacts.
- Ditch must be stable and not degrade water quality downstream.



#### **Ditch Maintenance**

CONDITIONS:

- Spoil must be placed and <u>stabilized</u> to <u>minimize</u> impacts.
  - remove
  - place on existing spoil
  - incorporate
- side cast (new fill)
- Ditch must be stable and not degrade water quality downstream.



#### Drainage Project Evaluation



#### Drainage Project Evaluation

#### BOARD OF WATER

Drainage Project Fact Sheet for Wetland Conservation Act Compliance

indy Section, Mit ater & Soil Resources 1.1 4/26/2019

Version:

#### Purpose

85

#### General Review Process for Drainage Projects

- 1) Is the activity drainage maintenance?
  - Review Drainage Maintenance Exemption first.
- 2) Does activity drain wetlands in existence for more than 25 years?
  - If no, Drainage maintenance likely applies
  - · If yes, Review for Ag Exemption
- 3) Is there a valid final Certified wetland determination provided?
  - · If no, wetland impacts not exempt/requires replacement (assumes exceeds de minimis)
  - If yes, review label and application of Provisions 1 or 2.

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#### Exemptions

- Federal Approvals 8420.0420 Subp 4
  - Impacts authorized by Corps of Engineers that meet standards agreed to by BWSR, Dept. of Ag., DNR, and MPCA. Pipelines, electrical, broadband, etc.

• Utilities MS 103G.2241

- A replacement plan for wetlands is not required for wetland impacts resulting from:
- I new placement or maintenance, repair, enhancement, realignment, or replacement of existing utility or utility-type service, including pipelines, when wetland impacts are authorized under and conducted in accordance with a permit issued by the United States Army Corps of Engineers under section 404 of the federal Clean Water Act
- Repair and updating existing septic systems to comply with local, state and federal regulations



#### Exemptions – de minimis

The de minimis exemption covers small impacts to wetlands typically used for driveways, culverts, small projects by landowners, etc.

•	Very	specific requirements	depending on	location in s	tate, local	area, s	shoreland,	etc.
		Table 1: Maximum de minim	is evention amount	te for per ME 10	26 2241 / 444	1 20241		

Impacts to wetlands, excluding permanent and semipermanently flooded areas of wetland.	Presettlement area of state	Impact area up to (acres):	Impact area up to: (square feet)
Outside of Shoreland Wetland	Greater than 80 percent area	One-quarter (1/4)	10,890
Protection Zone	50 to 80 percent area	One-tenth (1/10)	4,356
	Less than 50 percent area	One-twentieth (1/20)	2,178
Within Shoreland Protection Zone, but beyond structure setback	Statewide	N/A	100
Within Shoreland Protection Zone and structure setback	Statewide	N/A	20 (100)
Impacts to permanent and semipermanently flooded areas of wetlands	Statewide	N/A	400
		tland is isolated from the public wa γ to the impact and approved by th	

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WCA Enforcement

BOARD OF WATER

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Enforcement Procedure Overview





Assessing Wetland Impacts

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8/26/2024

#### SWCD Role in a violation

- Landowner contact for ROs
- Site visit- gather information/evidence
- Prepare Restoration/Replacement Order
- Monitor restoration/ replacement site.
- Certificate of Satisfactory Completion

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#### LGU Role in a violation

- Help Determine if site has permit for work or prior work done
- Landowner contact for CDO or RPN
- Set up site visits
- Assist SWCD with RO findings
- Assist with gathering evidence
- Receive ATF applications from landowner
- Track the cases

#### BWSR's Role in a violation

- Rule interpretation
- Bounce ideas back and forth
- May contact more specialist BWSR staff to assist in difficult projects
- Assist SWCD/LGU in developing RO's
- Assist in technical findings

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# DNR Role As a member of TEP Provide technical assistance in case which require DNR as a member of TEP Provide information on instances where a public waters permit is needed Minnesota's endangered, threatened, and special concern species Bounce ideas back and forth As an enforcement role Issue Cease and fochsit(CDO)/Resource Protection Notice(RPN) Srare technsions Serve citations Liens

#### 95



#### Resource Protection Notices

Used as a notice when activity is complete and no sign it will continue



#### ANY VIOLATION OF THIS ORDER IS A MISDEMEANOR

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#### Cease & Desist Orders

Used when equipment is onsite and it appears the activity will continue to impact wetlands.

#### Public Waters & WCA Violations

- DNR present during initial site visit to make jurisdiction determination
- Define WCA and Public Waters Impacts
- Work with Area Hydrologist to issue Restoration Orders for both programs





#### Off-Site Review

Review available data prior to site visit

- NWI
- FSA/Google Earth/Pictometry
- Web Soil SurveyTopo
- LiDAR

















#### Off-Site Review Exercise

- · Is the reported activity occurring within a wetland?
- Who are the required members on the TEP?
- Is there a possible exemption for these reported activities?

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#### **On-Site Investigation**

TEP

BWSR

DNR

LGU

SWCD



- Landowner/responsible party
- SWCD & LGU
- Conservation Officer when needed

#### What to bring

- Soil Auger
- Munsell
- Data collection app (ArcCollector/Trimble)
- Useful off-site information collected
- Something to take photos

#### On-site Investigation

#### Soft Skills

- Talk to landowner/responsible party to determine what happened and why
- Avoid putting the landowner/responsible party immediately on the defensive
- Do not apologize for doing your job

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#### On-site Investigation

What to collect

- Map out the nature of the activity (areas of fill, excavation, etc.)
- Soil borings within areas of impact and adjacent Take note of wetland indicators
  - Fill out data sheets
- Pictures, pictures, pictures
- You may only have one chance to be on-site

#### After the on-site

- Write up findings right after the site visit
   Write up findings right after the site visit
   Findings should include all information that was found on-site.
   Assume every RO will be appealed or end up in court
- Disagreement between landowner/responsible party? Require a delineation



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#### Soil borings





#### **On-Site Exercise**

- Is the activity occurring within a wetland?
- Does it qualify for a No Loss/Exemption?
- What is the next step?

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8/26/2024

#### Restoration/Replacement Order

#### **Restoration Order**

An order that prioritizes the restoration of the impacted wetland

This order will provide guidance to the landowner/responsible party on how to achieve successful restoration and a timeline

#### Replacement Order

- An order that requires replacement for wetland impacts
- This is used in situations where restoration is not possible or prudent

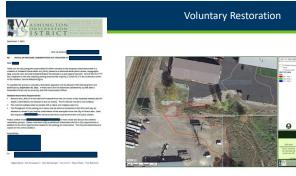
A combination of both orders can be used in certain situations

#### 115

#### Voluntary Restoration

#### Voluntary or Formal?

- Benefits to a voluntary restoration
  - Faster timeline when the landowner/responsible party is willing to cooperate
  - Less heavy handed of an approach
  - Possibly easier restoration standards
- Downsides to voluntary restoration
  - Could delay overall restoration if the landowner/responsible party is unwilling
  - Good communication with DNR enforcement is needed



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#### The RO

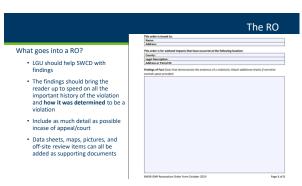
# Restoration Order Gives the Landowner Options

- Restoration is priority
- Apply for replacement, exemption, no-loss
- Appeal- w/in 30 days + \$500 fee
- Court/Deed Restriction if no action is taken by landowner

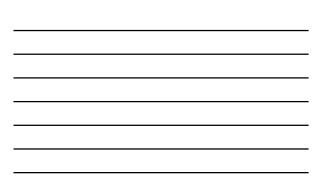
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	The RO
	Nou are hereby ordered to respon impacted vertication in conformance with the following plan and specifications (action resold to response including any inferenced attachment)): Attach additional advects annables exceeds apare provided.
What goes into a RO?	
<ul> <li>SWCD should provide the technical aspects of the restoration</li> </ul>	
Be specific (sometimes)	
<ul> <li>How much fill needs to be removed (6" or 5')?</li> </ul>	
<ul> <li>What type of seed mix should be used?</li> </ul>	
What BMPs are needed?	
Where should the fill material go once removed?	
Where should the tile be broken?	This order must be complied with by this date:
<ul> <li>More details and clear guidance = faster restoration</li> </ul>	<ul> <li>Comply with the restoration order by the data indicated above.</li> <li>Submit an after-the-fact application to the lacal Government Unit (see following instruction)</li> </ul>
	This Order was Prepared by: Name



# What goes into a RO?

- Be sure to include a due date for ATF applications
   Once the RO material is completed, SWCD should
   sign it and send it to the CO/WREO
- Make sure the CO/WREO sends you a signed copy
  when served
- Extensions are issued only by enforcement and if:
- The landowner has a good reason for not getting it done
- Has made some progress
- Maybe weather related (heavy rains, early freeze)
   Submitted application
- Filed an Appeal
- .....

#### 121

#### The RO

Radge Number					
Chingenan C to certified mult					
Signature	Datas				
After the Pact Application Instra					
	Ant egolication for Wetland Conservation Act compliance, you need to subm				
	per Minnesota Rules \$420 and any local requirements to the following Local				
devenuent Unit (100) that alle	inisters the Wetland Conservation Act for this area by the date indicated.				
Out Date for After the Fact Age	election Schwittet				
LGU Name:					
LGU Representative:					
LOU Address:					
LOUPmak					
Approintformation					
if you with to appear this order, y	to must provide a written request within 10 calendar date of the date you				
	ust be solewitted to the fearer of Mater and Sell Researces theoutive Director				
	(SRIfer \$500. The check must be work by mell and the written request to appeal				
	all. The appeal should include a copy of this order, name and contact				
	tor representatives of applicable), a statement clarifying the intent to appeal				
and supporting information as to	why the farms and conditions of the order are in arror. Send to:				
Department Director site Appends an	et Requistory Compliance Coordinator				
Minneutra Board of Mater and S	differences				
522 Lalwette Read North					
54. Pwull MPN 55155					

60	2NH Conversation Officer
	ONS Water Resource Enforcement Officer
	83458 Method Specialist

#### Bad RO. What would you change?

Findings of Fact (facts that demonstrate the existence of a violation): Attach additional sheets if narrative exceeds space provided.

On September 6 2019 recived a RPN Notice from the DNR about a potential wetland violation. This
is involving a tiling activity on a 4 ac. parcel and a lift pump installation. This activitity didn't have a WCA
application at this time. SWCD tried to set up several meetings with
but he was having some medical procedure done. On 10/ 17/2019 I talked to and we agreeded to
meet on site on 10/21/2019. When I arrived at the site I was meet by a friend of the site I was meet by
told me had been hurt seriously in a farming accident. I told that I would fill out a Wetland
Application for him for a No Loss and submit the application for him. The application was denied. There is no
cropping history on these acers and acers impacted exceed the exemption standard. (8420.0420) Part B, Subp.
2.

#### 122

#### Bad RO. What would you change?

You are hereby ordered to restore impacted wetlands in conformance with the following plan and specifications (actions needed to restore including any referenced attachments): Attach additional sheets if narrative exceedes space provided.

 will either have to remove all tile and the lift pump from the impacted wetland acers or buy wetland credits from the Wetland Bank System from (BWSR) Board of Water Soil Resources.

#### Good RO

Findings of Fact (facts that demonstrate the existence of a violation): Attach additional sheets if narrative exceeds space provided.

exceeds space provided. \$/15/20- SWCD received 2 complaint calls regarding excavation within wetland areas of the field. \$/21/20- SWCD investigated the complaint from the county road and determined that new drainage ditches were created within the wetland areas, and across the field. \$/22/20- SWCD Mailed letter to the landowner regarding the potential violation. \$/22/20- SWCD Mailed letter to the landowner regarding the potential violation. \$/22/20- SWCD Mailed letter to the landowner regarding the potential violation. \$/22/20- SWCD and BW/SR staff reviewed the recent excavation within the wetland portions of the described \$/9720- SWCD and BW/SR staff reviewed the recent excavation within the wetland portions of the described \$/9720- SWCD and BW/SR staff reviewed the recent excavation within the wetland portions of the described \$/9720- SWCD and BW/SR staff reviewed the recent excavation within the wetland portions of the described \$/9720- SWCD and BW/SR staff reviewed the recent excavation within the wetland portions of the described \$/9720- SWCD and BW/SR staff reviewed the recent excavation within the wetland portions of the described \$/9720- SWCD and BW/SR staff reviewed the Reserved the Reviewed to Review

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#### Good RO

You are hereby ordered to restore impacted wetlands in conformance with the following plan and specifications (actions needed to restore including any referenced attachments): Attach additional sheets if narrative exceeds space provided.

All diches due to prove the second back to pre-altered conditions. Ditches to be filled back to pre-altered conditions are identified on the attached "New Ditch Location" Map - Ditches are to be filled level to land immediately adjacent to the ditch. - Ditch fill will be compacted with the tracks of machine used to replace the fill. - Oats will be spread over the disturbed ditch area to temporarily control erosion until the next cropping season. -Contact Meeker SWCD 48 hours before restoration work will be completed.

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#### Mock RO

In your groups, draft a Restoration Order for the beach violation we have been working on.

Print Packets of materials and a blank RO

# Certificate of Successful Restoration

- Completed after restoration has been verified by SWCD
- Form should be completed by SWCD
- A certificate of satisfactory restoration or replacement may be issued with conditions that must be met in the future, such as for issues with wetland vegetation, weed control, inspections, monitoring, or hydrology.
- Failure to fully comply with any conditions that have been specified may result in the issuance of a new restoration or replacement order.
- Be sure to send a signed copy to the CO/WREO

tion Notice Form
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#### 127

# The landowner does not comply with the RO. Now what? • Enforcement will work with you!

- CO makes a phone call
- Deed restriction in some cases
- \_\_\_\_\_
- Landowner served a criminal citation
- Court

#### RO Non-Compliance

	Division of Enforcement Region 2
RE CERTIFIC TOTALS TO	Conge with Replacement them
XA/MA/MORE	
da deix time, 1980 Laux Co	nariy 2012 and Indonesestal Devices have indicated you have nationed if
units and user file and in with Raphcenerd Order	the linguisment Date and their requests of these to have 1 them are all the asymptotic probability of the linguisment state of the linguisment of the linguisment have been all.
Seconda, Have enclosed deadline date for the flags	I an Encoden to the Restoration Order Issued and on the same day. The net resultancinder is \$79871.
Trank you,	
Robert Haberroom	
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	int (Division of Enforcement Region 2
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Grand Reptile, MN 15114	4
Phone 318-004-1313 brief colercing	Contraction of



#### AFT Applications

- Review the application like any other
- 21 days per rule to submit an ATF but there is flex
- Keep track of your timelines (15.99)
- What is the application requesting?
   No Loss, Exemption, Replacement
- Keep an eye out for
  - Poor exhibits/figures show what is needed
  - Second avoidance alternative
  - No loss/exemption specifics
  - Purpose and need not well defined... or not at all

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AFT Applications

Poor Exhibits





### AFT Applications

	Minimum Replacement Ratios: Banking		
Replacement	Location of impact	Replacement	Minimum replacement ratio
	>80% area or agricultural land	Outside bank service area	1.5:1
		Within bank service area	1.1
<ul> <li>Sequencing still applies</li> </ul>	<50% area, 50-80% area, and nonagricultural land	Outside bank service area	2.5:1
		Within bank service area	2:1
2X is the starting point			<u>X 2</u>
			ATF

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#### Questions?



